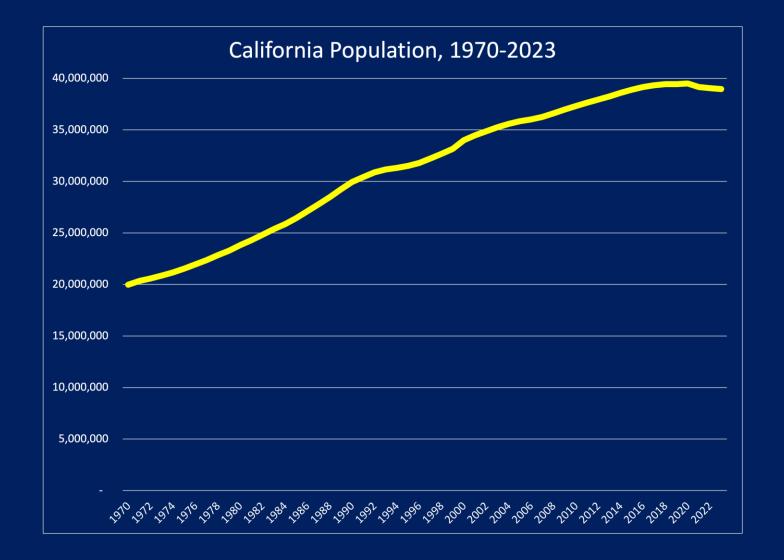




#### **Thriving Without "Growing": California's Future**

Bill Fulton, FAICP SCAG Demography Conference September 24, 2024

#### Yes, California Has Stopped "Growing"

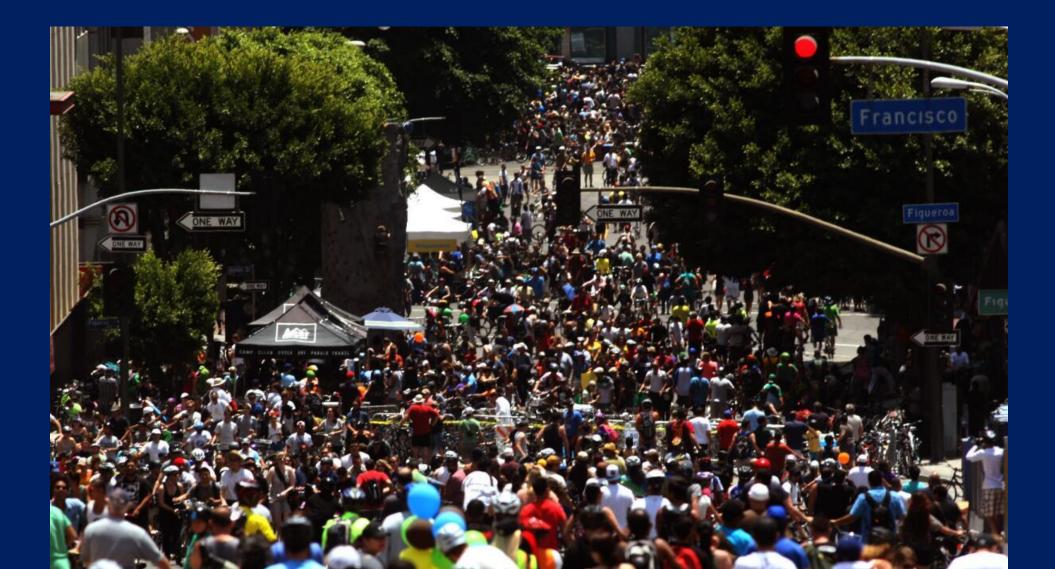


## There are 3 different types of growth ...

# And in a high population growth situation we tend to *conflate* them.

Now it's time for California to disentangle them.

## 1. Population Growth



## 2. Economic Expansion



### 3. Real Estate Development



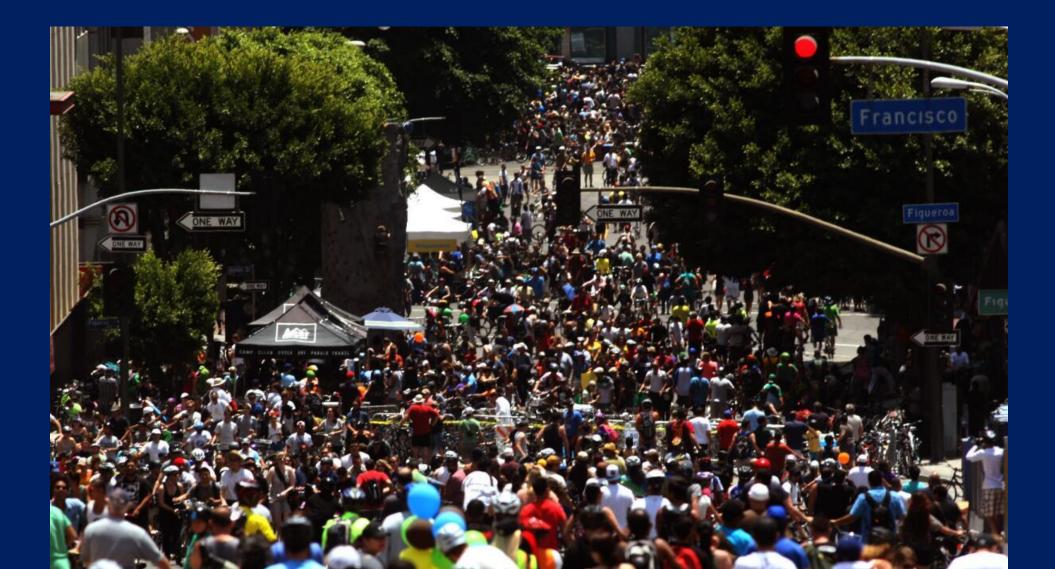
### The Mistake California Makes

 In land use planning, we assume that #1 (population) and #3 (development) are the same

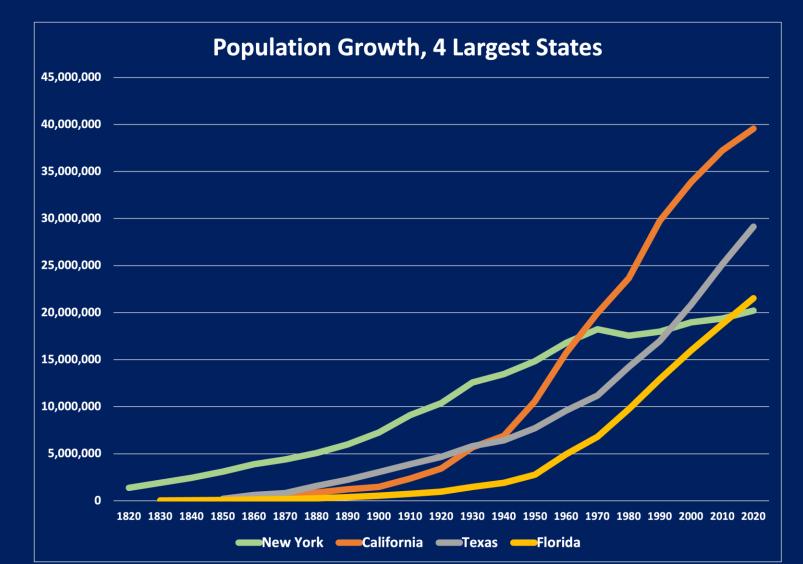
 We build our local government finance around #3 to accommodate #1

 But #2 (economic expansion) becomes more important in a low population growth environment

## 1. Population Growth



# California's Population Growth Was Truly Extraordinary ... But It's Over



# Yes, Inland Population Growth Is Continuing ...

#### Population change in California by county

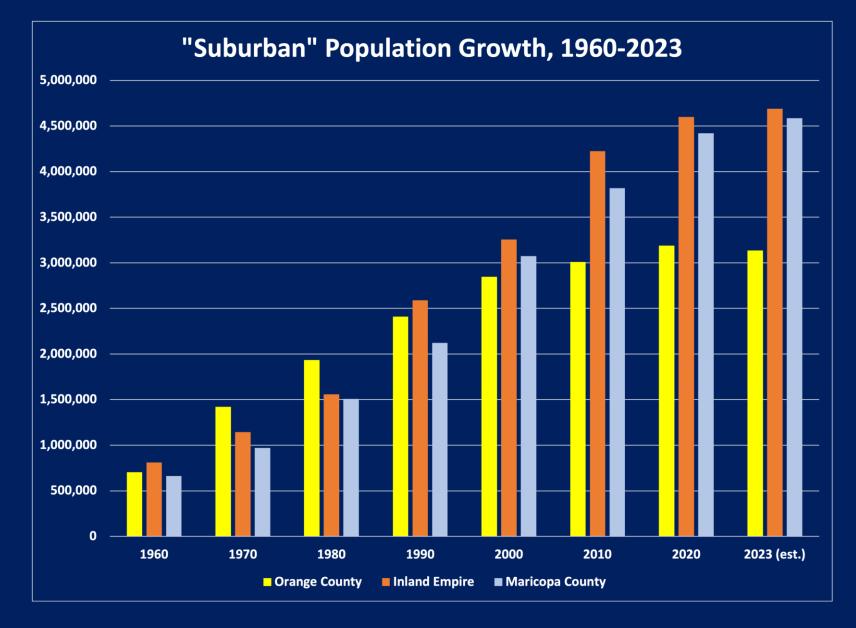
The biggest population drops and gains were in rural counties between July 2021 and July 2022.

Change in county population from July 2021 to July 2022



Terry Castleman LOS ANGELES TIMES

#### Long-term growth will slow down too, just like coastal areas

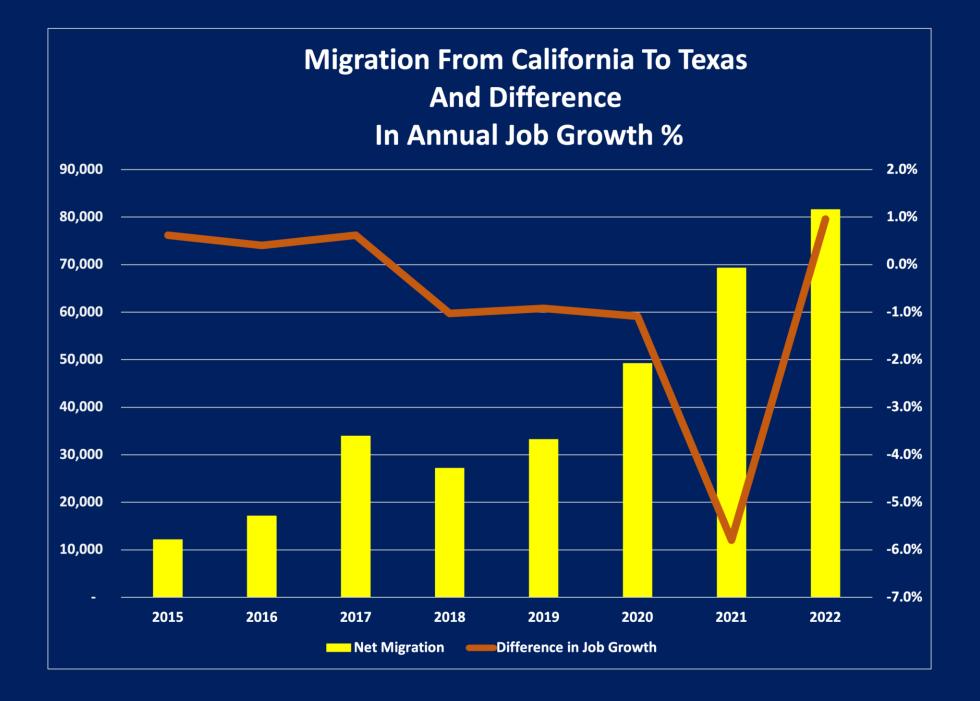


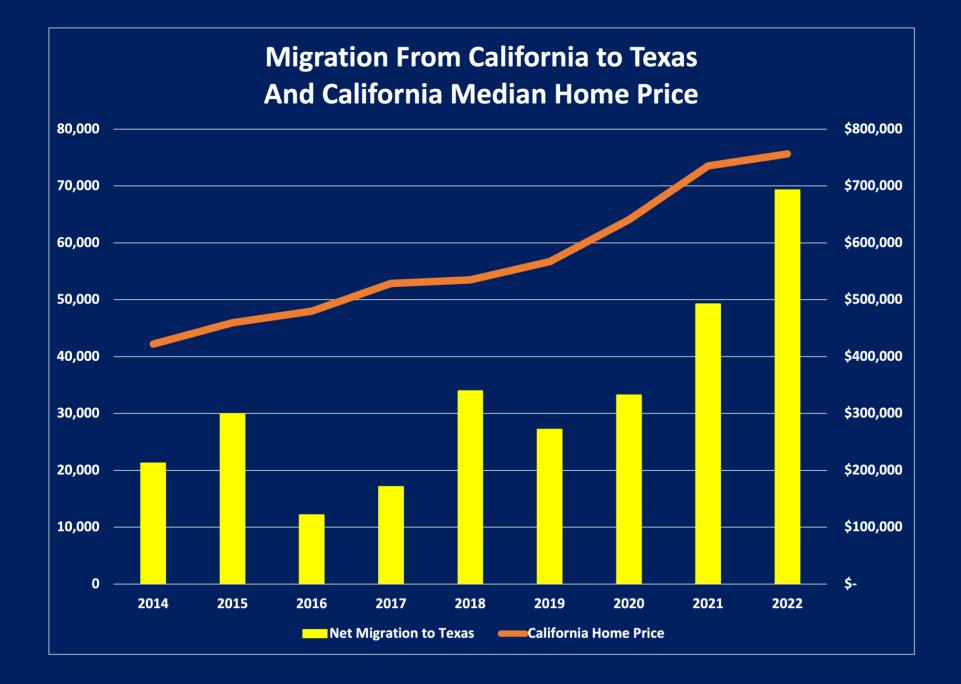
### But There's A Difference

• Obviously other regions in the US have stopped growing in population.

• But that's because they were in economic decline.

• Our population stagnation is the result of prosperity – especially high housing prices – not economic decline.





In other words ...

• It's *not* the economy

• We *have* the economy

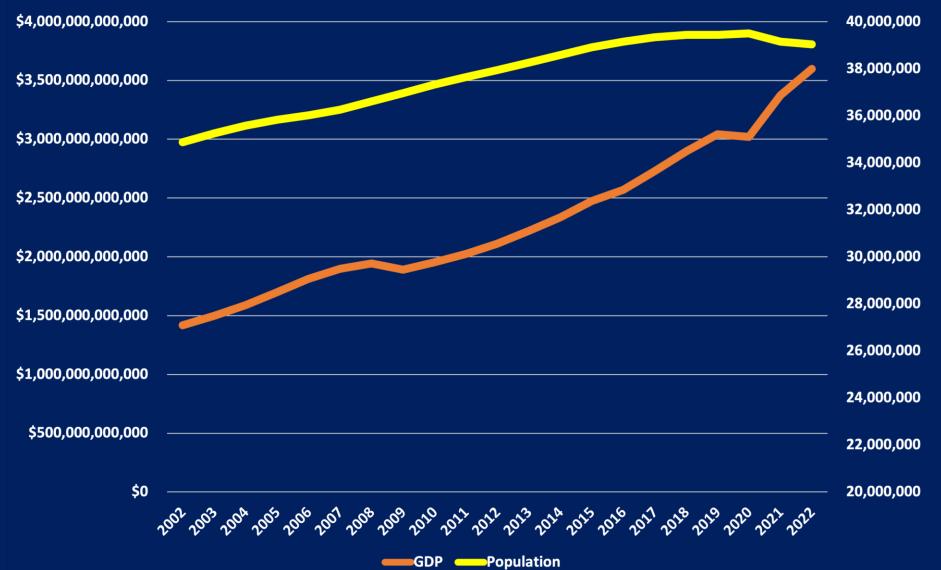
## 2. Economic Expansion



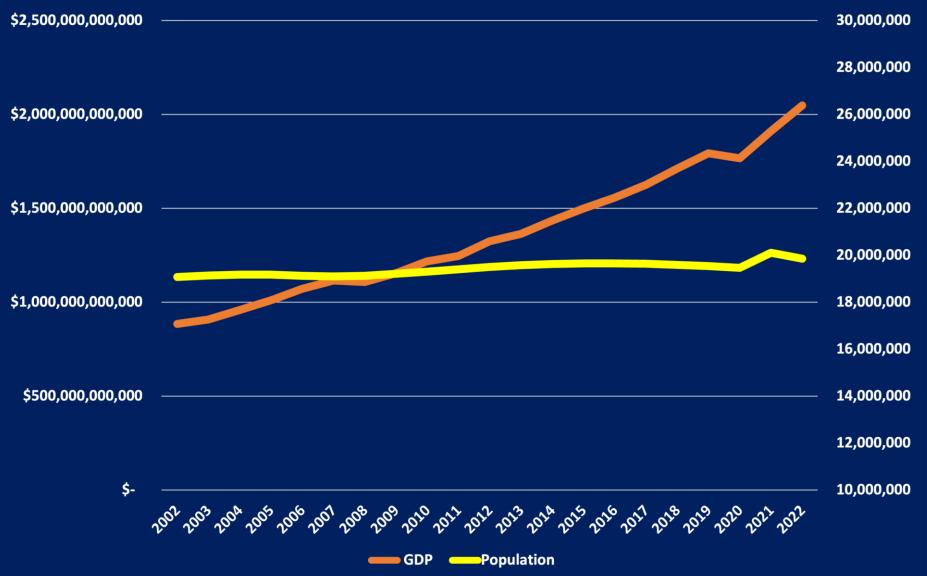
### Understand the Difference ...

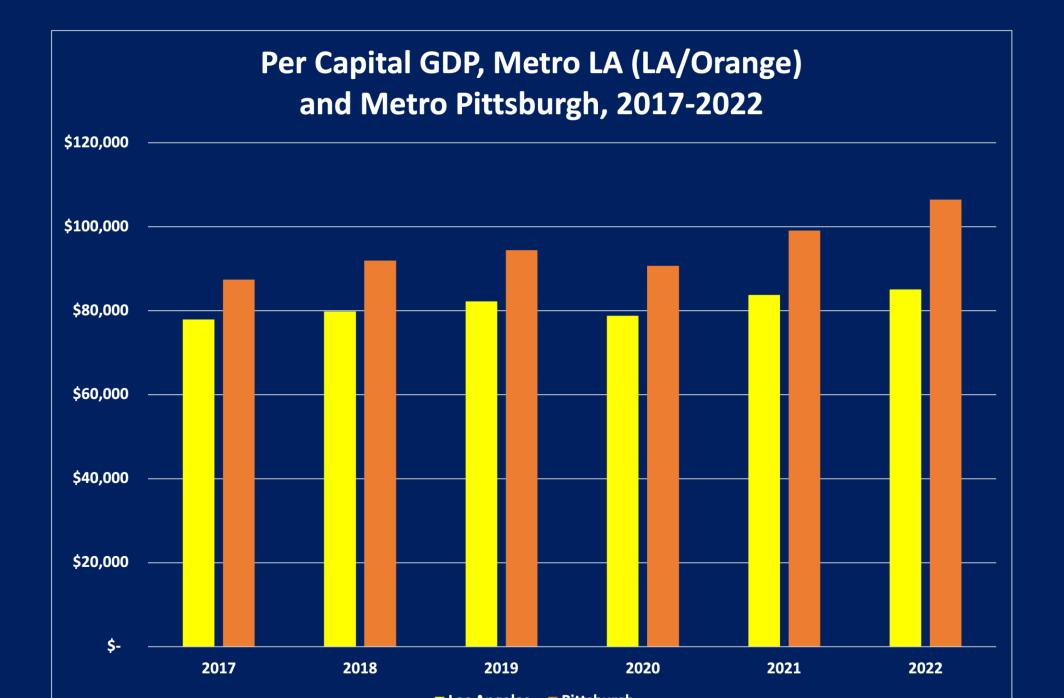
		Wealth Expansion	
		High	Low
Population	High	LA (historically)	Las Vegas
Growth	Low	Pittsburgh	Syracuse

#### Population and GDP Change, California, 2002-2022



#### Population and GDP Change, New York State, 2002-2022





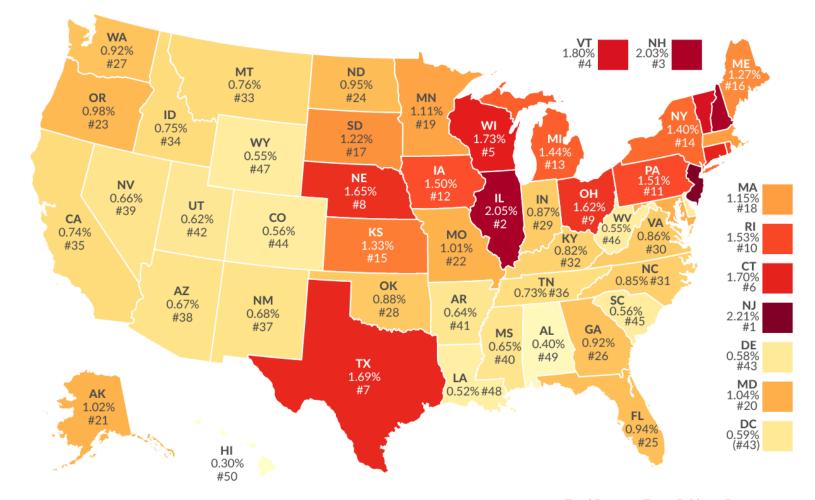
### 3. Real Estate Development



# 46 years later, Proposition 13 *still* drives everything

#### How High Are Property Taxes in Your State?

Property Taxes Paid as a Percentage of Owner-Occupied Housing Value, 2018



Note: The figures in this table are mean effective property tax rates on owner-occupied housing (total real taxes paid/total home value). As a result, the data exclude property taxes paid by businesses, renters, and others. D.C.'s rank does not affect states' ranks, but the figure in parentheses indicates where it would rank if included.

Sources: U.S. Census Bureau, "2018 American Community Survey"; Tax Foundation calculations.

Total Property Taxes Paid as a Percentage of Owner-Occupied Housing Value, 2018



Lower

Higher

#### TAX FOUNDATION

#### @TaxFoundation

Growth must pay for itself ... and then some!



#### **Development Agreements**

#### What is a Development Agreement?

A *development agreement* is a contract. The parties are a developer and the city or county with regulatory authority over the developer's land use project. The agreement spells out what the developer must do to develop the project.

Why do developers like development agreements? They like knowing what the rules will be. This allows them to get financing and move forward with the project. They have fewer worries that new rules will be adopted that change the project's economics or practicality.

Why do such agreements make sense for the public? Such agreements allow restrictions to be tailored to the project in question. In addition, developers usually agree to provide benefits beyond what the public could expect through the norm al regulatory process. Examples include parks, school facilities, and other public improvements.

#### **General Concepts**

A development agreement is voluntary. Each side has to agree to the terms. Once they do, both sides must honor these terms. If either side wants to make changes, the other is likely to seek some advantage in return.

Agreements usually cover a number of issues. This includes what kind of uses will occur on the land. The timeframe for the development is another important issue. Other elements are how many units will go on the property and the maximum height and size of proposed buildings. A key question is what kinds of public facilities and services will be available to the development.

#### **Decision-Making Process**

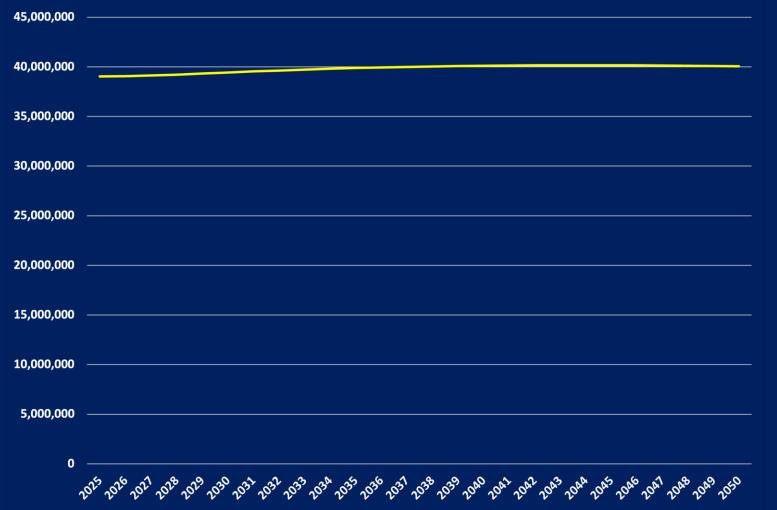
California developers currently pay *at least* \$1 billion a year in impact fees (a conservative estimate)

#### Top 10 Cities by Percentage of Revenue from Impact Fees

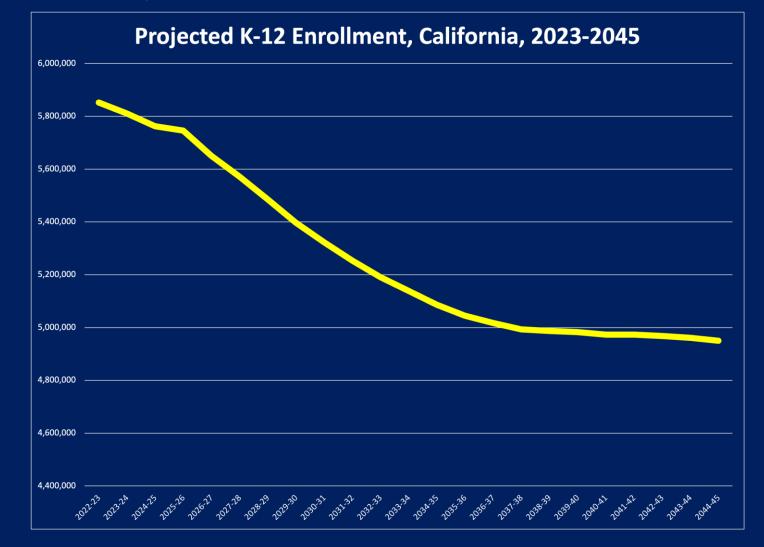
City	Percent
Rancho Cordova	16.20%
Elk Grove	14.20%
Mountain View	13.20%
Marina	13.00%
South San Francisco	12.90%
Fowler	12.80%
Sunnyvale	12.30%
Gilroy	11.70%
Fillmore	11.20%
Waterford	11.20%

### But how can growth pay for itself if there's no growth?

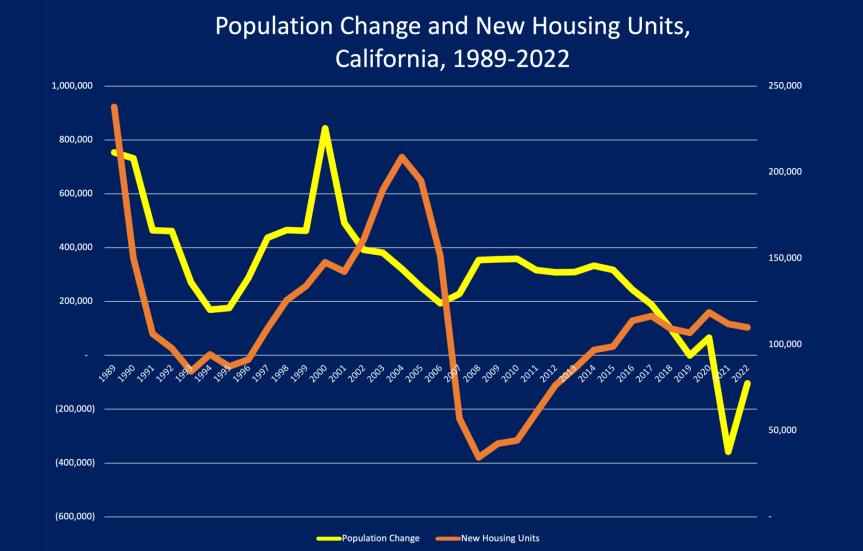
DOF Forecast, 2025-2050



# And how can we – or should we even try to – maintain our public infastructure



### Population and housing are separating ...



### And will separate more in the future



Population Change — New Housing Units

# And infill housing breaks the relationship between development and impact fees



### So what should we do differently?

# The Keys to Thriving Without "Growing"



- Leave population growth to Las Vegas and Phoenix
- Focus on wealth creation, not population growth
- Don't try to live off of new real estate development, at least not in the same way
- Create more efficiencies in public infrastructure and amenities





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