

SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS 900 Wilshire Blvd., Ste. 1700 Los Angeles, CA 90017 T: (213) 236-1800 www.scag.ca.gov

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Energy & Environment Linda Parks, Ventura County

Transportation
Curt Hagman, San Bernardino
County

#### **REGULAR MEETING**

## COMMUNITY, ECONOMIC AND HUMAN DEVELOPMENT COMMITTEE

Thursday, March 7, 2019 10:30 a.m. - 12:00 p.m.

SCAG MAIN OFFICE 900 Wilshire Blvd., Ste. 1700 Policy B Meeting Room Los Angeles, CA 90017 (213) 236-1800

If members of the public wish to review the attachments or have any questions on any of the agenda items, please contact Tess Rey-Chaput at (213) 236-1908 or via email at REY@scag.ca.gov. Agendas & Minutes for the Community, Economic and Human Development Committee are also available at: www.scag.ca.gov/committees

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## Community, Economic and Human Development Committee Members – March 2019

1. Hon. I	Peggy Huang
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CEHD Chair, TCA Representative

#### 2. Hon. James Mulvihill

CEHD Vice Chair, San Bernardino, RC District 7

#### 3. Hon. Al Austin

Long Beach, GCCOG

#### 4. Hon. David Avila

Yucaipa, SBCTA

#### 5. Hon. Stacy Berry

Cypress, RC District 18

#### 6. Hon. Wendy Bucknum

Mission Viejo, RC District 13

#### 7. Hon. Juan Carrillo

Palmdale, North LA County

#### 8. Hon. Steve DeRuse

La Mirada, RC District 31

#### 9. Hon. Rose Espinoza

La Habra, OCCOG

#### 10. Hon. Margaret Finlay

Duarte, RC District 35

#### 11. Hon. Vartan Gharpetian

Glendale, President's Appointment

#### 12. Hon. Julie Hackbarth-McIntyre

Barstow, SBCTA

#### 13. Hon. Bill Hodge

Calexico, ICTC

#### 14. Hon. Tim Holmgren

Fillmore, RC District 47

#### 15. Hon. Cecilia Hupp

Brea, OCCOG

#### 16. Hon, Cecilia Iglesias

Santa Ana, RC District 16



## **17. Hon. Bill Jahn**Big Bear Lake, RC District 11

**18. Hon. Bob Joe** So.Pasadena, AVCJPA

**19. Hon. Kathleen Kelly**Palm Desert, RC District 2

**20. Hon. Jed Leano**Claremont, SGVCOG

**21. Hon. Marisela Magana** Perris, RC District 69

**22. Hon. Jorge Marquez** Covina, RC District 33

**23. Hon. Anni Marshall** Avalon, GCCOG

**24. Hon. Lauren Meister** West Hollywood, WSCCOG

**25. Hon. Bill Miranda**Santa Clarita, SFVCOG

**26. Hon. John Mirisch**Beverly Hills, President's Appointment

**27. Hon. Steve Nagel**Fountain Valley, RC District 15

**28. Hon. Trevor O'Neil**Anaheim, RC District 19

**29. Hon. Ed Paget**Needles, SBCTA

**30. Hon. Michael Posey** Huntington Beach, OCCOG

**31. Hon. Jim Predmore** ICTC

**32. Hon. Jan Pye**Desert Hot Springs, CVAG

**33. Hon. Rex Richardson**Long Beach, RC District 29



**34. Hon. Paul Rodriguez**Chino, President's Appointment

**35. Hon. Sonny Santaines**Bellflower, RC District 24

**36. Hon. Lyn Semeta**Huntington Beach, RC District 64

**37. Hon. David Shapiro** Calabasas, LVMCOG

**38. Hon. Becky Shevlin** Monrovia, SGVCOG

**39. Hon. Tri Ta**Westminster, RC District 20

**40. Hon. Donald Wagner** Irvine, RC District 14

**41. Hon. Mark Waronek** Lomita, SBCCOG

**42. Hon. Frank Zerunyan**Rolling Hills Estates, SBCCOG



Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700 – Policy B Meeting Room Los Angeles, California 90017 Thursday, March 7, 2019 10:30 AM

The Community, Economic and Human Development Committee may consider and act upon any of the items on the agenda regardless of whether they are listed as Information or Action items.

#### **CALL TO ORDER AND PLEDGE OF ALLEGIANCE**

(The Honorable Peggy Huang, Chair)

#### **PUBLIC COMMENT PERIOD**

Members of the public desiring to speak on items on the agenda, or items not on the agenda, but within the purview of the Committee, must fill out and present a Public Comment Card to the Assistant prior to speaking. Comments will be limited to three (3) minutes per speaker. The Chair has the discretion to reduce the time limit based upon the number of speakers and may limit the total time for all public comments to twenty (20) minutes.

#### **REVIEW AND PRIORITIZE AGENDA ITEMS**

#### **ACTION/DISCUSSION ITEMS**

Item No. 1 - SCAG Sustainable Communities Program pg. 7 (Marco Anderson, Program Manager, SCAG)

#### **RECOMMENDED ACTION FOR CEHD:**

Recommend that the Regional Council approve the 2018 Sustainable Communities Program (SCP) Award Recommendations and authorize staff to initiate the projects.

#### **RECOMMENDED ACTION FOR RC:**

Approve 2018 Sustainable Communities Program (SCP) Award Recommendations and authorize staff to initiate the projects.

#### **RECOMMENDED ACTION FOR EAC, EEC AND TC:**

Receive and File.

Item No. 2 - RHNA Subregional Delegation Guidelines pg. 14

(Joann Africa, Chief Legal Counsel, SCAG)

#### **RECOMMENDED ACTION FOR CEHD:**

Recommend approval by the Regional Council of the RHNA Subregional Delegation Guidelines.

#### **CONSENT CALENDAR**

#### Approval Items

Item No. 3 - Minutes of the February 7, 2019 Meeting pg. 35

Receive and File



Item No. 4 - Sustainable Communities Strategy Framework Update	pg. 41	
INFORMATION ITEMS		
Item No. 5 - Emerging Regional Issues: Where Will We Grow? (Kome Ajise, Director of Planning, SCAG)	pg. 46	60 Mins.
Item No. 6 - Update on SCAG's Growth Forecast of Population, Households and Employment for Connect SoCal	pg. 57	5 Mins.
(John Cho, Senior Regional Planner, SCAG)		
Item No. 7 - Report on SCAG's Bottom-Up Local Input and Envisioning Process for Connect SoCal and RHNA	pg. 62	15 Mins.
(Kimberly Clark, Regional Planner Specialist, SCAG)		

#### **CHAIR'S REPORT**

(The Honorable Peggy Huang, Chair)

#### **STAFF REPORT**

(Ma'Ayn Johnson, SCAG Staff)

#### **FUTURE AGENDA ITEMS**

#### **ANNOUNCEMENTS**

#### **ADJOURNMENT**

The next meeting of the CEHD Committee is scheduled for Thursday, April 4, 2019 at the SCAG main office, 900 Wilshire Boulevard, Suite 1700, Los Angeles, CA 90017.



Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700, Los Angeles, California 90017

March 7, 2019

**INTERIM** 

**EXECUTIVE DIRECTOR'S** 

APPROVAL

**To:** Executive/Administration Committee (EAC)

Community

Economic & Human Development Committee (CEHD)

Energy & Environment Committee (EEC)

Transportation Committee (TC)

Regional Council (RC)

From: Kome Ajise, Director of Planning, Sustainability, 213-236-1835,

Ajise@scag.ca.gov

**Subject:** SCAG Sustainable Communities Program

#### **RECOMMENDED ACTION FOR CEHD:**

Recommend that the Regional Council approve the 2018 Sustainable Communities Program (SCP) Award Recommendations and authorize staff to initiate the projects.

#### **RECOMMENDED ACTION FOR RC:**

Approve 2018 Sustainable Communities Program (SCP) Award Recommendations and authorize staff to initiate the projects.

#### **RECOMMENDED ACTION FOR EAC, EEC AND TC:**

Receive and File.

#### STRATEGIC PLAN:

This item supports the following Strategic Plan Goal 1: Produce innovative solutions that improve the quality of life for Southern Californians. 4: Provide innovative information and value-added services to enhance member agencies' planning and operations and promote regional collaboration.

#### **EXECUTIVE SUMMARY:**

On September 6, 2018, the Regional Council approved the guidelines and scoring criteria for the 2018 Sustainable Communities Program (SCP). The SCP is a multi-year program designed to support and implement the policies and initiatives of the 2016 Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS) and continues the themes of the previous round of funded projects.

Upon Regional Council approval, staff released the SCP Call for Proposals and received a total of sixty-one (61) project proposals valued at approximately \$12 million dollars across all project categories and types by the December 14, 2018 deadline. An additional 19 projects requesting approximately \$15.5 million were submitted through the State Active Transportation Program (ATP), and these were considered as part of the SCP as well.

Staff has completed a ranking of proposals, and has identified forty-one (41) top ranked projects



for funding totaling approximately \$9 million dollars (see attached Active Transportation SCP and ATP project lists and Integrated Land-Use/Green Region project list). The funding recommendations align with the geographic equity targets established in the Regional Active Transportation Program guidelines and provide resources to all eligible applications submitted in the Integrated Land-Use and Green Region categories. Staff is seeking RC approval of award recommendations and authorization to begin contacting project sponsors in order to develop a program schedule and initiate projects.

#### **BACKGROUND:**

#### **Consolidated Call for Proposals**

A consolidated SCP Call for Applications framework with associated guidelines and scoring criteria was developed by SCAG staff to help support innovative approaches for addressing and solving regional issues. The revised program identified specific project types that provide practical, relevant strategies for meeting SB 375 greenhouse gas (GHG) reduction targets and queue jurisdictions for future funding opportunities. This approach allows SCAG to maximize benefits from available resources within the restrictive conditions associated with funding sources. The SCP now defines nine (9) specific project types within three (3) project categories - Active Transportation, Integrated Land Use, and Green Region Initiative - that are eligible for funding or technical assistance. Any project that did not fit within one of these 9 specific project types was considered ineligible.

Rather than providing direct grants to jurisdictions, the SCP serves as a broad resource program and provides direct technical assistance to complete projects. Resources will be provided for:

- Active Transportation (AT) planning and non-infrastructure projects or programs that promote safety and encourage increased walking and biking.
- Integrated Land Use (ILU) projects will continue to focus on sustainable land use and transportation planning by providing support for agencies to establish vehicles miles traveled (VMT) baselines and thresholds for compliance with SB 743; strategies for parking pricing, reduction, and management; and planning for livable corridors and transit-oriented developments.
- Green Region Initiative (GRI) projects will provide local jurisdictions with assistance to develop heat island reduction strategies through urban greening and cool streets, and electric vehicle charging infrastructure planning.

Following the Regional Council's approval, on September 6, 2018, of the 2018 SCP guidelines and scoring criteria staff released a call for applications. By the deadline of December 14th, 2018, SCAG received a total of sixty-one (61) project proposals valued at approximately \$12M in funding across all project categories and types. An additional 19 projects requesting approximately \$15.5 million were submitted through the State Active Transportation Program, and these were considered through the SCP as well.

#### **Evaluation Process**



The evaluation process was documented in the program guidelines as follows: For AT projects, six (6) evaluation teams - one (1) per county - were established to review, score and rank applications submitted to the SCP. Each team was comprised of staff from the county transportation commissions and SCAG. Projects were ranked against other projects within their respective county, except as noted below. If a county transportation commission submitted a proposal for any of the project types, the application was reviewed and scored by SCAG staff only. Final award recommendations are based on application score and regional funding equity targets. In determining the final project list, SCAG considered both those applications submitted as part of the SCP and those submitted through the State Active Transportation Program (ATP) that were not funded at the State level.

For ILU/GRI projects five (5) evaluation teams, one (1) for each project type category, were established to review, score and rank applications submitted to the SCP. Each team was comprised of staff from partner agencies, stakeholder groups, and SCAG. Projects were ranked against other projects within their respective categories. Final award recommendations are based on application score and regional geographic equity.

#### **Award Recommendations**

Staff has completed a ranking of proposals, and is recommending forty-one (41) top ranked projects for funding totaling approximately \$9 million dollars. These highest-ranking proposals reflect stated SCP program goals, including but not limited to:

- Providing needed planning resources to local jurisdictions for sustainability planning efforts;
- Developing local plans that support the implementation of the 2016 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS);
- Increasing the region's competitiveness for federal and state funds, including but not limited to the California Active Transportation Program and Greenhouse Gas Reduction Funds;
- Promoting regional implementation of the goals, objectives and strategies of the 2016 RTP/SCS;
- Encouraging integrated concepts and producing plans that strategically identify resources for project implementation; and
- Promoting reliable and efficient mobility for people, goods, and services, while meeting the State's GHG emission reduction goals.

Funding by Project Categ	ory
Active Transportation	\$6,894,000
Green Region Initiatives	\$1,300,000
Integrated Land Use	\$950,000
Total	\$9,144,000





The funding recommendations align with the geographic equity targets established in the Regional Active Transportation Program guidelines and provide resources to all eligible applications submitted in the Integrated Land-Use and Green Region categories.

The attached SCP tables list the forty-one (41) projects recommended to be funded through the SCP and the total funding amount available within each project category. The majority of the projects will be administered by SCAG through the SCP. The individual project budgets will be determined through the scoping and procurement process; awards will not exceed \$250,000 for individual plans and \$500,000 for programs. As noted in Attachment A, four projects recommended to receive ATP funding will be administered by the applicant; the applicant will pursue funding allocation directly from the California Transportation Commission. All other SCP projects supported by ATP funding will be managed by SCAG. SCAG will receive and administer a single ATP grant included in the Regional ATP to support this work. Attachment B includes the full list of SCP projects to be funded by ATP as they will be reflected in the Regional ATP, which will be considered for adoption by the Transportation Committee and Regional Council in April. Attachment C lists the GRI and ILU projects awarded through the SCP.

#### **Next Steps**

Pending RC approval, staff will contact all top-ranking project applicants to discuss details of their award, define scopes of work, and develop RFPs. A project initiation schedule and expectations regarding period of performance will be determined by mid-June 2019, and will be based on project complexity, funding source, and SCAG staff capacity. Where applicable, staff will submit recommended projects to the funding partner, CTC, for approval; pursue allocation and finalize funding agreements.

#### **FISCAL IMPACT:**

Staff's work budget for the current fiscal year is included in FY 2018-19 OWP 065.00137.12 and OWP 275-4823.03. Additional funding is also anticipated to be available in FY 2019-20, pending approval of the FY 2019-20 OWP.

#### **ATTACHMENT(S):**

- 1. ATTACHMENT A: SCAG AT SCP project list
- 2. ATTACHMENT B: SCAG ATP funded project list
- 3. ATTACHMENT C: GRI-ILU-SCP Projects

### **SCP Project List**

Applicant	County	Project Title	Project Type	Recomme nded Funding Source
Imperial County Transportation Commission	Imperial	Imperial County Regional Active Transportation Plan	Community-Wide/Area Plan	SB1
City of Calexico	Imperial	Redwood Avenue Promenade	Quick-Build	ATP
City of Long Beach	Los Angeles	South Street Complete Street	Quick-Build	ATP
City of Azusa	Los Angeles	City of Azusa: Pedestrian Master Plan	Community-Wide/Area Plan	SB1
City of Pasadena DOT	Los Angeles	Pedestrian Master Plan	Community-Wide/Area Plan	SB1
City of El Monte- Quick-Build	Los Angeles	Gateway to Downtown El Monte Complete Streets Demonstration	Quick-Build	ATP
Los Angeles County Department of Public Works*  County of Los Angeles Department of Public Works	Los Angeles Los Angeles	East LA Active Transportation Education and Encouragement Program Walnut Park North-South Corridor Study	Non-Infrastructure Regional Corridors	ATP SB1
City of Avalon	Los Angeles	City of Avalon Master Active Transportation Plan	Plan	SB1
City of El Monte	Los Angeles	El Monte Vision Zero Action Plan	Safety Strategic Plan	SB1
City of Palmdale	Los Angeles	Avenue Q from Sierra Highway to 20th Street East Complete Streets Project	Regional Corridors	SB1
City of Glendale Department of Public Works Engineering Division	Los Angeles	Brand Boulevard Complete Streets Demonstration Project	Quick-Build	ATP
City of Pasadena Department of Transportation	Los Angeles	Pasadena Allen Avenue Pedestrian Safety Enhancement	Quick-Build	ATP
City of Buena Park	Orange	City of Buena Park Comprehensive Active Transportation Plan	Community-Wide/Area Plan	SB1
Orange County Transportation Authority*	Orange	Safe Travels Education Program (STEP) Campaign	Non-Infrastructure	ATP
Riverside County Department of Public Health (Injury Prevention				
Services)*	Riverside	Riverside County SRTS Program, Desert Hot Springs	Non-Infrastructure	ATP
City of Cathedral City	Riverside	Cathedral City Active Transportation Plan (ATP)	Community-Wide/Area Plan	SB1
San Bernardino Association of Governments*	San Bernardino	San Bernardino County SRTS Program	Non-Infrastructure	ATP
Omnitrans	San Bernardino	Omnitrans Safety Strategic Plan	Safety Strategic Plan	SB1
City of Ojai	Ventura	Ojai Maricopa Highway Transformation Demonstration	Quick-Build	ATP

<sup>\*</sup>Project was submitted through the ATP and will be administered by the sponsoring agency.

#### **ATP Funded Project List**

Applicant	County	Project Title	Total Project Cost	Funded Amount	Project Type	Recomi nded Fundir Sourc
		East LA Active Transportation Education and				
Los Angeles County Department of Public Works*	Los Angeles	Encouragement Program	\$747	\$500	Non-Infrastructure	ATP
Orange County Transportation Authority*	Orange	Safe Travels Education Program (STEP) Campaign	\$500	\$500	Non-Infrastructure	ATP
Riverside County Department of Public Health (Injury						(
Prevention Services)*	Riverside	Riverside County SRTS Program, Desert Hot Springs	\$610	\$500	Non-Infrastructure	ATP
San Bernardino Association of Governments*	San Bernardino	San Bernardino County SRTS Program	\$1,053	\$500	Non-Infrastructure	ATP
Southern California Association of Governments (SCAG)**	Various	SCAG 2019 Local Demonstration Initiative	\$2,599	\$2,599	Non-Infrastructure	АТР

\*Project was submitted through the ATP and will be administered by the sponsoring agency.

<sup>\*\*</sup> Project includes six SCAG quick-build projects. Total cost includes SCAG 5% administrative fee and Go Human campaign support.

#### **SCP Project List**

Project	Jurisdiction	County
EV Readiness Plans		
Fast Charging Network Strategies		
	Anaheim	Orange
	Culver City	Los Angeles
	Long Beach	Los Angeles
	Los Angeles	Los Angeles
Initial PEV Readiness Planning		
	Artesia	Los Angeles
	Baldwin Park	Los Angeles
	Pico Rivera	Los Angeles
	Redlands	San Bernardino
San Gabriel Valley Region Cities		
	San Dimas (& 7 Cities)	Los Angeles
	Glendora	Los Angeles
	Rosemead	Los Angeles
Livable Corridor Plans		
	Fullerton	Orange
	Yucaipa	San Bernardino
Parking Management Plans		
	Beaumont	Riverside
	San Fernando	Los Angeles
SB743 Implementation Studies		
	SBCTA	San Bernardino
	Los Angeles	Los Angeles
	Temecula	Riverside
Urban Heat Island Reduction Studies		
	Long Beach	Los Angeles
	Pasadena (x2)	Los Angeles



Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700, Los Angeles, California 90017

March 7, 2019

**To:** Community, Economic and Human Development Committee

(CEHD)

INTERIM
EXECUTIVE DIRECTOR'S
APPROVAL

From: Joann Africa, Chief Counsel, Legal Services, (213) 236-1928,

Africa@scag.ca.gov

Subject: RHNA Subregional Delegation Guidelines

#### **RECOMMENDED ACTION FOR CEHD:**

Recommend approval by the Regional Council of the RHNA Subregional Delegation Guidelines.

#### **STRATEGIC PLAN:**

This item supports the following Strategic Plan Goal 2: Advance Southern California's policy interests and planning priorities through regional, statewide, and national engagement and advocacy.

#### **EXECUTIVE SUMMARY:**

Per State housing law, two or more geographically contiguous jurisdictions may form a RHNA subregion. A RHNA subregion is delegated the responsibility of developing its own RHNA methodology and a RHNA allocation for each jurisdiction within the subregion. It is also responsible for conducting its own appeal process. SCAG is offering financial assistance to delegating subregions. The financial assistance includes \$2500 per jurisdiction in a delegate subregion and if an existing subregional organization within the SCAG region accepts RHNA delegation, SCAG will provide up to an additional \$50,000 so long as the total budget of \$500,000 has not been exceeded. Jurisdictions have until June 28, 2019 to notify SCAG of the intent to form a RHNA subregion. The structure of the financial assistance is being presented to the RHNA Subcommittee on March 4, 2019. SCAG staff will update the CEHD Committee as to the action taken by the RHNA Subcommittee prior to the review of this item by the CEHD Committee and Regional Council at their respective March 7, 2019 meetings.

#### **BACKGROUND:**

#### A. Understanding what is a "subregional entity" under the RHNA law

Under the law, SCAG may delegate to a "subregional entity" the responsibility of preparing a Regional Housing Need Allocation for the jurisdictions within a particular subregion. Specifically, California Government Code Section 65584.03 provides as follows:

"...[A]t least two or more cities and a county, or counties, may form a subregional entity for the purpose of allocation of the subregion's existing and projected need for housing among its members in accordance with the allocation methodology



established pursuant to <u>Section 65584.04</u>. The purpose of establishing a subregion shall be to recognize the community of interest and mutual challenges and opportunities for providing housing within a subregion. A subregion formed pursuant to this section may include a single county and each of the cities in that county or any other combination of geographically contiguous local governments and shall be approved by the adoption of a resolution by each of the local governments in the subregion as well as by the council of governments. All decisions of the subregion shall be approved by vote as provided for in rules adopted by the local governments comprising the subregion or shall be approved by vote of the county or counties, if any, and the majority of the cities with the majority of population within a county or counties."

It is important to note that the definition of a "subregional entity" for RHNA purposes is broader than what is generally considered a "subregion" by SCAG. Specifically, a combination of two or more geographically contiguous local governments may serve as a subregional entity for RHNA purposes and therefore, the meaning of "subregional entity" is not limited to the 15 organizations that SCAG considers as subregions for SCAG's planning purposes. In addition, because of the requirement that the local governments be "geographically contiguous," some subregional organizations whose member cities are not geographically contiguous may not qualify as a subregional entity under RHNA (assuming that the existing member cities want to be included as part of the subregional entity).

Upon formation, the subregional entity must notify SCAG at least 28 months before the scheduled Housing Element update. In the case of SCAG's 6<sup>th</sup> cycle RHNA, this means that such formation and notification to SCAG should be completed by June 28, 2019. SCAG anticipates receiving the Regional Housing Need Determination from the State of California Department of Housing and Community Development (HCD) on or about August 2019. Subregional housing targets will be issued shortly afterwards. The subregional entity's share of the regional housing target is to be consistent with the distribution of households assumed for the comparable time period within the 2020 Regional Transportation Plan/Sustainable Communities Strategy. The final subregional allocation will be submitted to SCAG for approval before SCAG prepares its final RHNA plan. In the event a subregional entity fails to fulfill its responsibilities provided under state law or in accordance with the subregional delegation agreement, SCAG will be required to develop and make the final allocation to members of the subregional entity, according to the regionally adopted methodology.

SCAG staff recognizes that many cities and counties may not be familiar with the delegation process under the RHNA law. Therefore, SCAG staff intends to outreach to SCAG's local jurisdictions and subregional organizations regarding the delegation process after this discussion with the RHNA Subcommittee.

B. Understanding what constitutes "delegation"



As previously noted, after a subregional entity has notified SCAG of its formation and intent to accept delegation of the RHNA process, SCAG and the subregional entity will enter into an agreement outlining the roles and responsibilities of SCAG and the respective subregion. Under the law, by accepting delegation, the subregion would be tasked with all of the responsibilities related to distributing the housing need for the jurisdictions within the subregion. This includes maintaining the total subregional housing need, developing a subregional allocation methodology that is reviewed by HCD, releasing a draft subregional housing allocation plan by income groups using the adopted subregional allocation methodology, addressing any appeals related to the draft subregional housing allocation, preparing and approving the final subregional housing allocation and conducting the required public hearings. Staff anticipates delegating all of these responsibilities to a subregional entity and describing such responsibility in the delegation agreement with the delegate subregion.

#### C. Financial Assistance for subregional delegation

The RHNA law does not require that a council of governments provide financial assistance to a subregional entity who accepts RHNA delegation. However, SCAG did provide the subregions in the previous RHNA cycles with financial assistance. SCAG staff intends to budget approximately \$500,000 as financial assistance for subregional delegation. Staff intends to provide \$2500 for each local jurisdiction in a delegate subregion. If an existing subregional organization within the SCAG region accepts RHNA delegation and pending budget availability (i.e., the total budget of \$500,000 has not been exceeded), SCAG will provide up to an additional \$50,000 to the subregional organization. The payment structure for the financial assistance will be described in the delegation agreement.

#### D. Understanding the benefits of RHNA Subregional delegation

While there are benefits to accepting RHNA subregional delegation, it is also a difficult and involved process. The following are reasons why accepting delegation would be beneficial to the jurisdictions who undertake the process:

- Different Methodology: Delegate subregions develop their own methodology and are not subject to SCAG's review process.
- RHNA Appeals: Delegate subregions have a separate appeals process from SCAG and are exempt from the SCAG's appeal process.
  - Appeal reallocation: Successful appeals must be reallocated back to the SCAG region but jurisdictions within a delegate subregion are exempt from receiving a reallocation from SCAG. They are only subject to any reallocation from appeals within their own subregion.
  - Protection from outside appeals: While it has not yet been confirmed by HCD, delegate subregions may be protected from appeals filed against their jurisdictions



from jurisdictions outside the subregion. Appeal to draft allocations can only be made by jurisdictions within the applicable delegate subregion or HCD.

- Financial Assistance from SCAG: SCAG is offering a financial incentive for a delegate subregion to use to undertake the RHNA process.
- Local Control: A delegate subregion has more local control/self-determination by providing the ability for contiguous jurisdictions to assign RHNA numbers. This allows for an opportunity to strengthen planning integration among neighboring jurisdictions.
- Leadership: Delegations provides an opportunity for the delegate subregion to show leadership and provide for a unified voice representing participating communities on RHNA issues (e.g., methodology, social equity, assignment of need and determination of appeals).

The RHNA Subregional Delegation Guidelines had been approved by the RHNA Subcommittee on February 4, 2019 meeting. As a result of inquiries to SCAG staff subsequent to the meeting, proposed potential additional funding to delegating subregions was considered. SCAG staff is proposing financial assistance be structured as \$2500 per jurisdiction in a delegate subregion; and if an existing subregional organization within the SCAG region accepts RHNA delegation and pending budget availability, SCAG will provide up to an additional \$50,000 to the subregional organization. This structure is being presented to the RHNA Subcommittee on March 4, 2019. SCAG staff will update the CEHD Committee as to the action taken by the RHNA Subcommittee prior to the review by the CEHD Committee and Regional Council at their respective March 7, 2019 meetings. SCAG staff will continue to engage local jurisdictions and subregional entities on RHNA subregional delegation, and will update the RHNA Subcommittee, as needed.

#### **FISCAL IMPACT:**

Work related to the RHNA process is funded from the Fiscal Year 2018-19 General Fund Budget.

#### **ATTACHMENT(S):**

- 1. 6th Cycle RHNA Subregional Delegation Guidelines
- 2. 6th Cycle RHNA Sample Delegation Resolution
- 3. 6th Cycle Sample RHNA Delegation Agreement



#### RHNA SUBREGIONAL DELEGATION GUIDELINES

#### Meaning of "Subregional Entity" and Notification Deadline

Under State law, the Southern California Association of Governments (SCAG) may delegate to a "subregional entity" the responsibility of preparing a subregional housing need allocation for the jurisdictions within the particular subregional entity, that will be included as part of SCAG's Regional Housing Needs Assessment (RHNA) Allocation Plan. Specifically, California Government Code Section 65584.03 provides as follows:

"...[A]t least two or more cities and a county, or counties, may form a subregional entity for the purpose of allocation of the subregion's existing and projected need for housing among its members in accordance with the allocation methodology established pursuant to <a href="Section 65584.04">Section 65584.04</a>. The purpose of establishing a subregion shall be to recognize the community of interest and mutual challenges and opportunities for providing housing within a subregion. A subregion formed pursuant to this section may include a single county and each of the cities in that county or any other combination of geographically contiguous local governments and shall be approved by the adoption of a resolution by each of the local governments in the subregion as well as by the council of governments. All decisions of the subregion shall be approved by vote as provided for in rules adopted by the local governments comprising the subregion or shall be approved by vote of the county or counties, if any, and the majority of the cities with the majority of population within a county or counties."

The subregional entity (also referred to herein as the "delegate subregion") must notify SCAG at least 28 months before the scheduled Housing Element update of its formation. In the case of SCAG's 6<sup>th</sup> cycle RHNA, notification by the proposed subregional entity must be provided to SCAG by Friday, June 28, 2019. Submittal of the required adopting resolution, a sample of which is attached herein as Exhibit A, shall occur prior to approval of the Delegation Agreement between SCAG and the subregional entity.

#### **Delegation – Scope of Responsibilities**

After a subregional entity has notified SCAG of its formation and intent to accept delegation of the RHNA process, SCAG and the delegate subregion will enter into an agreement that

sets forth the process, timing, and other terms and conditions of the delegation of responsibilities by SCAG to the respective subregion. By accepting delegation, the delegate subregion is tasked with all of the responsibilities related to distributing the share of the regional housing need for the jurisdictions within the subregion in accordance with State law (see Cal. Government Code Section 65584 et seq). This includes maintaining the total subregional housing need, developing a subregional allocation methodology that is reviewed by the State of California Department of Housing and Community Development (HCD), releasing a draft subregional housing allocation plan by income groups using the adopted subregional allocation methodology, addressing any appeals related to the draft subregional housing allocation, preparing and approving the final subregional housing allocation and conducting the required public hearings. A sample Delegation Agreement is attached herein as Exhibit B.

SCAG anticipates receiving the Regional Housing Need Determination (regarding the existing and projected need for housing for the SCAG region) from HCD on or about August 2019. Thereafter, SCAG shall issue the share of the Regional Housing Need assigned to each delegate subregion. The total subregional housing need will be based upon such factors outlined in Government Code Section 65584.01(b)(1)(A) to (I), such as the delegate subregion's share of the household growth from January 1, 2021 to December 31, 2029, a healthy market vacancy rate including a healthy rental housing market of no less than five percent, and replacement needs based upon demolitions from all jurisdictions within the delegate subregion.

Prior to assigning the total subregional housing need to any delegate subregion, SCAG will hold a public hearing and may consider requests for revision. If SCAG rejects a proposed revision, it shall respond with a written explanation of why the proposed revised share has not been accepted.

The delegate subregion's share of the regional housing need is to be consistent with the distribution of households assumed for the comparable time period within the 2020 Regional Transportation Plan/Sustainable Communities Strategy. The final subregional allocation will be submitted by the delegate subregion to SCAG for approval before SCAG prepares its final RHNA plan.

In the event a delegate subregional entity fails to fulfill its responsibilities provided under state law or in accordance with the subregional Delegation Agreement, SCAG will be required to develop and make final allocation to members of the subregional entity, according to the regionally adopted method pursuant to Government Code Section 65584 and 65584.04.

#### **Financial Assistance for Delegation**

SCAG staff intends to budget \$500,000 as the total financial assistance for RHNA subregional delegation. In order to best utilize these limited funds, SCAG will provide \$2,500 for each local jurisdiction in a subregional entity who accepts delegation, based upon dividing \$500,000 into the total number of jurisdictions in the SCAG region (which is approximately

200 since there are 191 cities and 6 counties in the SCAG region). If an existing subregional organization within the SCAG region (e.g., OCCOG, WRCOG, SANBAG, etc.) accepts RHNA subregional delegation and provided this does not exceed the total \$500,000 budget, SCAG will contribute up to an additional \$50,000 to the subregional organization. The amount of the respective financial assistance for the subregional entity and its distribution shall be outlined in the Delegation Agreement.

#### **Proposed Timeline for Subregional Delegation**

The following represents the proposed timeline for RHNA subregional delegation process:

By June 28, 2019	Notice of Intent submitted by Delegate Subregion
By July 31, 2019	SCAG to provide Delegate Subregion with local growth forecast and survey information
By August 31, 2019	State HCD to provide SCAG with Regional Housing Need Determination
By August 31, 2019	Deadline for SCAG and Delegate Subregion to enter into Delegation Agreement (adopting resolutions to be approved beforehand)
By Sept. 30, 2019	SCAG to provide Delegate Subregion with Subregional Housing Need and conduct public hearing
By Oct. 31, 2019	SCAG to release its draft regional housing need allocation methodology; Delegate Subregion releases its draft subregional housing need allocation methodology
By Dec. 31, 2019	HCD reviews and provides findings on SCAG's draft regional housing need allocation methodology; HCD reviews and provides findings on Delegate Subregion's draft subregional housing need allocation methodology; SCAG and the Delegate Subregion adopt their respective final regional housing need allocation methodologies prior to the distribution of their respective Draft RHNA Plans
	Last day for Subregional Entity to terminate Delegation Agreement and relinquish its delegation responsibilities
By April 2, 2020	SCAG to release Draft RHNA Plan; Delegate Subregion releases Draft Subregional Housing Allocation Plan

By July 31, 2020	Appeals (If any) addressed by SCAG and Delegate Subregion
ByJuly 31, 2020	Delegate Subregion to approve its Final Subregional Housing Allocation Plan and submit it to SCAG
By October 31, 2020	SCAG to approve its Final RHNA Plan, which incorporates the Final Subregional Housing Allocation Plan by the Delegate Subregion; Submittal of Final RHNA Plan to State HCD
By November 30, 2020	Deadline for HCD to approve SCAG's Final RHNA Plan
October 31, 2021	Deadline for updates of Local Housing Elements

Attachments to these Guidelines: Exhibit A – Sample Delegation Resolution Exhibit B – Sample Delegation Agreement

#### Exhibit A to the RHNA Subregional Delegation Guidelines

# RESOLUTION OF (NAME OF LOCAL JURISTICTION) ESTABLISING SUBREGIONAL ENTITY FOR PURPOSES OF DEVELOPING SUBREGIONAL HOUSING ALLOCATION PLAN TO BE INCLUDED IN REGIONAL HOUSING ALLOCATION PLAN BY THE SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS

Whereas, the California Legislature has declared, in Government Code Section 65580, that the availability of housing is of vital state importance, and it is a goal of the State of California to expand housing opportunities and accommodate housing needs of Californians in all economic levels;

Whereas, counties and cities within California, in order to ensure attainment of the State's housing goal, are required under state law to adopt a general plan, which must include a housing element, which identifies and analyzes existing and projected housing needs, and enumerates goals, policies, quantified objectives, financial resources, and scheduled programs for the preservation, improvement and development of housing to meet the needs of all economic segments of the community;

Whereas. Government Code Section 65583(a) requires each such housing element to provide an assessment of the "share" of regional housing needs which must be borne by a local jurisdiction, and an inventory of resources and constraints relevant to the meeting of those needs;

Whereas, the Southern California Association of Governments (SCAG) is a joint powers authority agency representing six counties: Los Angeles, Orange, San Bernardino, Riverside, Ventura and Imperial; and is mandated by the federal and state law to research and develop long range regional plans related to transportation, growth, waste management, air quality and housing;

Whereas, SCAG, in consultation with the California Department of Housing and Community Development ("HCD" herein), is required to determine the existing and projected need for housing for the SCAG region pursuant to Government Code Sections 65584 et seq. by way of preparation of a Regional Housing Needs Assessment ("RHNA");

Whereas, counties and cities use the RHNA to prepare updates to its respective housing elements;

Whereas, SCAG is preparing the sixth cycle update of the RHNA and intends to submit the RHNA to HCD on or about October 31, 2020. Counties and cities within the SCAG region thereafter are required to prepare and submit their respective updated housing elements to HCD by October 31, 2021; and

Whereas, SCAG is authorized under current state law to delegate the responsibility of allocating the projected housing need for jurisdictions with a subregion to a subregional entity by way of a written agreement.

the	1. meaning	The (Name of Loc set forth in Gov	•	•	•	•
		<del></del> '		•	•	ubregion desires
gov	ernments	egation of the resp in its Subregion, un petween the Subre	nder the terms a	•	•	
the	2. Subregion	The (Name of Loc for purposes of fa	•			act on behalf of
		ND ADOPTED by the n this day of_		•	sors) of the	(Name of Local

the (Name of Local \Jurisdiction):

NOW, THEREFORE, BE IT RESOLVED by the (City Council/Board of Supervisors) of

# DELEGATION AGREEMENT CONCERNING HOUSING NEEDS ASSSEMENT BETWEEN THE SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS AND (NAME OF SUBREGIONAL ENTITY)

This Delegation Agreement ("Agreement" herein) is made and entered into th
day of, 2019, by and between the Southern California Association of
Governments, a joint powers authority established under California law (hereinafte
referred to as "SCAG"), and the (NAME OF SUBREGIONAL ENTITY), a
(hereinafter referred to as "Subregion"), collectively referred to herein as the "Parties."

#### **RECITALS**

The following recitals are a substantive part of this Agreement, and are incorporated herein by this reference.

- A. The California Legislature has declared, in Government Code Section 65580, that the availability of housing is of vital state importance, and it is a goal of the State of California to expand housing opportunities and accommodate housing needs of Californians in all economic levels.
- B. Counties and cities within California, in order to ensure attainment of the State's housing goal, are required under state law to adopt a general plan, which must include a housing element, which identifies and analyzes existing and projected housing needs, and enumerates goals, policies, quantified objectives, financial resources, and scheduled programs for the preservation, improvement and development of housing to meet the needs of all economic segments of the community.
- C. Government Code Section 65583(a) requires each such housing element to provide an assessment of the "share" of regional housing needs which must be borne by a local jurisdiction, and an inventory of resources and constraints relevant to the meeting of those needs.
- D. SCAG is a joint powers authority agency representing six counties: Los Angeles, Orange, San Bernardino, Riverside, Ventura and Imperial; and is mandated by the federal and state law to research and develop long range regional plans related to transportation, growth, waste management, air quality and housing.
- E. SCAG, in consultation with the California Department of Housing and Community Development ("HCD" herein), is required to determine the existing and projected need for housing for the SCAG region pursuant to Government Code Sections 65584 et seq. by way of preparation of a Regional Housing Needs Assessment ("RHNA"). A copy of Government Code Section 65584 et seq. are attached with this Agreement as Exhibit "A."

- F. Counties and cities use the RHNA to prepare updates to its respective housing elements.
- G. SCAG is preparing the sixth cycle update of the RHNA and intends to submit the RHNA to HCD on or about October 31, 2020. Counties and cities within the SCAG region thereafter are required to prepare and submit their respective updated housing elements to HCD by October 31, 2021.
- H. SCAG is authorized under current state law to delegate the responsibility of allocating the projected housing need for jurisdictions with a subregion to a subregional entity by way of a written agreement.
- J. The Subregion is a "subregional entity" within the meaning set forth in Government Code Section 65583.03 and desires to accept delegation of the responsibility of allocating the total housing need for the local governments in its subregion, under the terms and conditions of this Agreement.

NOW, THEREFORE, the Parties hereby agree as follows:

#### I. <u>Parties and Purpose</u>.

- A. The Executive Director of SCAG, or his designee, and the \_\_\_\_\_\_ of Subregion, or his designee, are authorized to execute this Agreement and carry out the responsibilities of the Parties herein.
- B. The purpose of this Agreement is to establish the responsibilities of the Parties associated with preparation of the sixth cycle update of RHNA as they relate to delegation of the housing allocation process.

#### II. Definitions:

For purposes of this Agreement, the following terms shall be defined as follows:

"Final Subregional Housing Allocation" shall mean the final allocation made by Subregion for each city or county with the Subregion, of its share of the Total Subregional Allocation, which shall be issued by the Subregion after conclusion of the appeal process, as described in Section IV, subsections D, below.

"Final RHNA Plan" shall mean the final allocation of regional housing need to cities and counties within the SCAG region adopted by SCAG for submittal to HCD.

"Integrated Growth Forecast" shall mean the growth scenario established by SCAG for the 2020 Regional Transportation Plan/Sustainable Communities Strategy and ties housing to transportation planning.

"Subregional Allocation Methodology" shall mean the methodology to be used by Subregion in distributing the Total Subregional Allocation to the local jurisdictions within the Subregion.

"Total Regional Allocation" shall mean the share of the statewide housing need assigned to the SCAG region by HCD.

"Total Subregional Allocation" shall mean the share of the Total Regional Allocation assigned to the Subregion by SCAG.

#### III. Duties of SCAG:

For purposes of this Agreement, SCAG shall be responsible for the following duties:

- A. <u>Furnishing Total Subregional Allocation.</u> SCAG shall furnish to Subregion the Total Subregional Allocation.
- B. Furnishing background information regarding Integrated Growth Forecast and planning factors. SCAG shall furnish to Subregion background data and information regarding SCAG's Integrated Growth Forecast and survey information regarding planning factors such factors outlined in Government Code Section 65584.01(b)(1)(A) to (I), which may be necessary for Subregion's preparation of its Final Allocation of Local Housing Need.
- C. <u>Review of Subregional Allocation Methodology.</u> Along with HCD, SCAG shall review the Subregional Allocation Methodology to ensure its consistency with the applicable provisions of Government Code Section 65584 et seq., and the terms of this Agreement.
- D. Review of Final Subregional Housing Allocation. SCAG shall review the Final Subregional Housing Allocation established by Subregion in order to ensure its consistency with the applicable provisions of Government Code Section 65584 et seq., and the terms of this Agreement. In the event that the Final Allocation of Local Housing Need established by Subregion is inconsistent with the applicable provisions of Government Code Section 65584 et seq., or the terms of this Agreement, SCAG reserves the right to make the final housing need allocations to counties and cities within the Subregion in accordance with subdivision (d) of Government Code Section 65584.03.

#### IV. <u>Duties of Subregion:</u>

For purposes of this Agreement, the Subregion in accepting delegation shall be responsible for the following duties:

- A. <u>Determination of Subregional Allocation Methodology.</u> Subregion shall develop and adopt a Subregional Allocation Methodology in accordance with the provisions of Government Code Section 65584 et seq., including but not limited to Government Code Section 65584 and 65584.04.
- B. <u>Determination of Final Subregional Housing Allocation.</u> Subregion shall determine the Final Subregional Housing Allocation for each city and/or county contained within the boundaries of the Subregion in accordance with the applicable requirements of Government Code Section 66584 et seq. Subregion's determination of the Final Subregional Housing Allocation shall be consistent with the Integrated Growth Forecast and the Subregional Allocation Methodology. This determination shall be made in a cooperative manner with the affected city or county governments.
- C. <u>Maintain Total Subregional Allocation</u>. In determining the Final Subregional Housing Allocation, the Subregion shall maintain the Total Subregional Allocation. Maintenance of the Total Subregional Allocation shall mean to account for the total housing need originally assigned to Subregion by SCAG. By way of example, this means a downward adjustment in one jurisdiction's allocation as a result of the Subregion's grant of the jurisdiction's appeal shall be offset by an upward adjustment in the allocation(s) of another jurisdiction(s) in the Subregion.
- D. Administer Appeals Process. The Subregion shall administer and facilitate an appeals process for HCD and local jurisdictions within the Subregion seeking to appeal the original local housing need allocation made by the Subregion as part of the draft Subregional Housing Allocation plan. The Subregion shall administer the appeals process in accordance with the applicable provisions of Government Code Section 66584.05. The Subregion shall adjust allocations to local governments based upon the results of the appeals process, and follow the provisions set forth in subdivision (f) of Government Code Section 65584.05 relating to adjustments. Local jurisdictions shall have no separate right of appeal to SCAG.
- E. <u>Compliance with RHNA Subregional Delegation Timeline and Submission of Subregion's Final Subregional Housing Allocation.</u> Subregion shall comply and adhere to the SCAG RHNA Timeline, attached hereto as Exhibit "B." Subregion shall deliver its Final Subregional Housing Allocation to SCAG in time to be included as part of SCAG's public hearing relating to the adoption of SCAG's Final RHNA Plan, unless this Agreement is terminated pursuant to Section VI herein.
- F. <u>Records Maintenance.</u> The Subregion shall maintain organized files of all public records and materials prepared or received in connection with any official business taken pursuant to this Agreement. Subregion shall also maintain a written record of any administrative proceeding conducted

pursuant to this Agreement, whether by tape recording or by other means. Subregion shall make such records available to SCAG upon written request to Subregion. Subregion shall maintain these records for a period of not less than three (3) years after submission of its Final Subregional Housing Allocation to SCAG.

#### V. Financial Assistance.

In consideration for Subregion's agreement to undertake all delegation duties required by this Agreement, SCAG shall provide to Subregion financial assistance in the maximum amount of \_\_\_\_\_\_\_ (fill in amount which is based upon \$2,500 for each local government in the Subregion), hereinafter referred to as "Financial Assistance". Subregion shall utilize the Financial Assistance solely to implement the terms of this Agreement, including but not limited to, providing staffing (both administrative and technical) to undertake the delegation duties required herein. Subregion shall be responsible for any additional costs required to implement this Agreement that is above the amount of Financial Assistance.

SCAG shall disburse the Financial Assistance to Subregion based upon the following performance milestones:

- 1. Full Execution of Agreement: Disbursement of 25% of Financial Assistance;
- 2. Release of draft Subregional Housing Allocation plan: Disbursement of 25% of Financial Assistance;
- 3. Completion of Appeals Process: Disbursement of 25% of Financial Assistance; and
- 4. Delivery to SCAG and approval by SCAG of Final Subregional Housing Allocation: Disbursement of 25% of Financial Assistance.

Subregion shall submit sufficient documentation to SCAG to evidence its completion of the above-mentioned performance milestones prior to disbursement of the Financial Assistance. By way of example, in order to evidence completion of the appeals process, Subregion shall submit a written report to SCAG detailing the appeal process, including information relating to the number of appeals and its respective outcomes. SCAG shall have the right to request and review additional information from Subregion in order to approve disbursement of the Financial Assistance.

#### VI. <u>Termination of Agreement.</u>

A. <u>Termination by Subregion</u>. Subregrion shall have the right to terminate this Agreement without cause by giving written notice to SCAG by no later than December 31, 2019, of its intent to terminate. In such event all finished or unfinished documents, data, studies, reports or other materials prepared by Subregion relating to this Agreement shall be given to SCAG. In the event of termination, Subregion shall forfeit any Financial Assistance not disbursed by SCAG.

B. <u>Termination by SCAG.</u> SCAG shall have the right to terminate this Agreement with cause, including but not limited to, if SCAG has a reasonable basis to conclude that Subregion shall be unable to fulfill in a timely and proper manner its duties under this Agreement. SCAG shall provide written notice to Subregion of its intent to terminate this Agreement, which shall be effective ten (10) days from the date on the notice. In the event of such termination, all finished or unfinished documents, data, studies, reports or other materials prepared by Subregion relating to this Agreement shall be given to SCAG in order for SCAG to determine the local allocation of need for all cities and counties within the Subregion. As a result of termination of this Agreement, SCAG reserves the right to distribute the share of regional housing need to cities and counties within the Subregion. In the event of termination by SCAG, Subregion shall forfeit any Financial Assistance not disbursed by SCAG.

#### VII. Other Provisions.

A. <u>Notices.</u> All notices required to be delivered under this Agreement or under applicable law shall be personally delivered, or delivered by U.S. mail, certified, or by reputable document delivery service such as Federal Express. Notices personally delivered or delivered by a document delivery service shall be effective upon receipt. Notices shall be delivered as follows:

SCAG: Southern California Assn. of Governments
Attn: Kome Ajise, Director of Planning
900 Wilshire Blvd, 17<sup>th</sup> Floor
Los Angeles, CA 90017

Subregion: (Name of Subregional Entity)
Attn:

- B. <u>Prohibition against Assignment/Subcontract.</u> Subregion shall not assign or subcontract any rights, duties or obligation in this Agreement.
- C. <u>Governing Law.</u> The interpretation and enforcement of this Agreement shall be governed by the laws of the State of California.
- D. <u>Time is of Essence.</u> Time is expressly made of the essence with respect to the performance of the Parties and of each and every obligation and condition of this Agreement.

- E. <u>Amendments in writing.</u> This Agreement cannot be orally amended or modified. Any modification or amendment hereof must be in writing and signed by the Party to be charged.
- F. <u>Interpretation; Days</u>. When the context and construction so require, all words used in the singular herein shall be deemed to have been used in the plural, and the masculine shall include the feminine and neuter and vice versa. Whenever the word "day" or "days" is used herein, such shall refer to calendar day or days, unless otherwise specifically provided herein. Whenever a reference is made herein to a particular Section of this Agreement, it shall mean and include all subsections and subparts thereof.
- G. <u>Exhibits</u>. All exhibits referred to in this Agreement are attached hereto and incorporated herein by reference.
- H. Cooperation between the Parties/Dispute Resolution. SCAG and Subregion are each undertaking the responsibilities of this Agreement for the benefit of their respective members. The Parties agree and acknowledge that it is their best interest to engage in cooperation and coordination with each other in order to carry out its responsibilities herein. In this spirit of cooperation, the Parties agree that neither party will seek any action in law or in equity. Disputes regarding the interpretation or application of any provision of this Agreement shall be resolved through good faith negotiations between the Parties. Changes in exigent circumstances or the RHNA Law may cause a party to conclude that this Agreement should be amended. If the Parties cannot agree on changes to this Agreement, the Parties can terminate this Agreement; in no event shall either Party seek any legal or equitable remedy against the other.
- I. Entire Agreement. This Agreement constitutes the entire understanding between the Parties. All prior agreements or understandings, whether oral or written, are superseded. Each Party is entering this Agreement based solely upon the representations set forth herein. This Agreement may be executed in counterpart originals, and when the original signatures are assembled together, shall constitute a binding agreement of the Parties.

[Signature Page to follow.]

IN WITNESS WHEREOF, the Parties have caused this Agreement to be executed by its duly authorized officers, shall become effective as of the date in which the last of the Parties, whether SCAG or Subregion, executes this document.

SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS ("SCAG")	(NAME OF SUBREGIONAL ENTITY) ("Subregion")
Ву	Ву
Date	Date
Approved as to form:	Approved as to form:
Joann Africa, Chief Counsel	By Counsel for Subregion

#### Exhibit "A" to RHNA Delegation Agreement

Copy of California Government Code Section 65584 et seq. – to be attached

#### Exhibit "B" to RHNA Delegation Agreement

By June 28, 2019	Notice of Intent submitted by Delegate Subregion
By July 31, 2019	SCAG to provide Delegate Subregion with local growth forecast and survey information
By August 31, 2019	State HCD to provide SCAG with Regional Housing Need Determination
By August 31, 2019	Deadline for SCAG and Delegate Subregion to enter into Delegation Agreement (adopting resolutions to be approved beforehand)
By Sept. 30, 2019	SCAG to provide Delegate Subregion with Subregional Housing Need and conduct public hearing
By Oct. 31, 2019	SCAG to release its draft regional housing need allocation methodology; Delegate Subregion releases its draft subregional housing need allocation methodology
By Dec. 31, 2019	HCD reviews and provides findings on SCAG's draft regional housing need allocation methodology; HCD reviews and provides findings on Delegate Subregion's draft subregional housing need allocation methodology; SCAG and the Delegate Subregion adopt their respective final regional housing need allocation methodologies prior to the distribution of their respective Draft RHNA Plans
	Last day for Subregional Entity to terminate Delegation Agreement and relinquish its delegation responsibilities
By April 2, 2020	SCAG to release Draft RHNA Plan; Delegate Subregion releases Draft Subregional Housing Allocation Plan
By July 31, 2020	Appeals (if any) addressed by SCAG and Delegate Subregion
ByJuly 31, 2020	Delegate Subregion to approve its Final Subregional Housing Allocation Plan and submit it to SCAG
By October 31, 2020	SCAG to approve its Final RHNA Plan, which incorporates the Final Subregional Housing Allocation Plan by the Delegate Subregion; Submittal of Final RHNA Plan to State HCD

By November 30, 2020	Deadline for HCD to approve SCAG's Final RHNA Plan

October 31, 2021 Deadline for updates of Local Housing Elements



Southern California Association of Governments 900 Wilshire Blvd., Suite 1700, Los Angeles, CA 90017 March 7,2019

# COMMUNITY, ECONOMIC AND HUMAN DEVELOPMENT (CEHD) COMMITTEE MINUTES OF THE MEETING THURSDAY, February 7, 2019

THE FOLLOWING MINUTES ARE A SUMMARY OF ACTIONS TAKEN BY THE CEHD COMMITTEE. A DIGITAL RECORDING OF THE ACTUAL MEETING IS AVAILABLE FOR LISTENING IN SCAG'S OFFICE.

The CEHD Committee met at SCAG, 900 Wilshire Blvd., 17<sup>th</sup> Floor, Los Angeles, CA 90017. The meeting was called to order by Chair Peggy Huang. A quorum was present.

#### **Members Present:**

Hon. Peggy Huang, Chair	Yorba Linda	TCA
Hon. James Mulvihill, Vice Chair	San Bernardino	District 7
Hon. David Avila	Yucaipa	SBCTA
Hon. Stacy Berry	Cypress	OCCOG
Hon. Wendy Bucknum	Mission Viejo	OCCOG
Hon. Steve De Ruse	La Mirada	GCCOG
Hon. Rose Espinoza	La Habra	OCCOG
Hon. Margaret E. Finlay	Duarte	District 35
Hon. Vartan Gharpetian	Glendale	Member at Large
Hon. Bill Hodge	Calexico	ICTC
Hon. Tim Holmgren	Fillmore	District 47
Hon. Cecilia Hupp	Brea	OCCOG
Hon. Cecilia Iglesias	Santa Ana	District 16
Hon. Bill Jahn	Big Bear Lake	District 11
Hon. Robert "Bob" Joe	South Pasadena	AVCJPA
Hon. Marisela Magana	Perris	District 69
Hon. Anni Marshall	Avalon	GCCOG
Hon. Lauren Meister	West Hollywood	WSCCOG
Hon. Bill Miranda	Santa Clarita	SFVCOG
Hon. John Mirisch	Beverly Hills	Member at Large
Hon. Steve Nagel	Fountain Valley	District 15
Hon. Trevor O'Neil	Anaheim	District 19
Hon. Edward Paget	Needles	SANBAG
Hon. Jim Predmore	Holtville	ICTC
Hon. Paul Rodriguez	Chino	Member-at-Large
Hon. David Shapiro	Calabasas	LVMCOG

Hon. Tri Ta	Westminster	District 20
Hon. Mark Waronek	Lomita	SBCCOG
Hon. Frank Zerunyan	Rolling Hills Estates	SBCCOG

#### **Members Not Present**

Hon. Al Austin, II	Long Beach	GCCOG
Hon. Juan Carrillo	Palmdale	North L.A. County
Hon. Julie Hackbarth-McIntyre	Barstow	SANBAG
Hon. Jed Leano	Claremont	SGVCOG
Hon. Jorge Marquez	Covina	District 33
Hon. Michael Posey	Huntington Beach	
Hon. Rex Richardson	Long Beach	District 29
Hon. Lyn Semeta	Huntington Beach	District 64
Hon. Sonny R. Santa Ines	Bellflower	District 24
Hon. Donald P. Wagner	Irvine	District 14

#### **CALL TO ORDER AND PLEDGE OF ALLEGIANCE**

Chair Peggy Huang, called the meeting to order at 10:46 a.m. and asked the Committee to join her in the Pledge of Allegiance.

#### **PUBLIC COMMENT PERIOD**

There were no public comments.

#### **REVIEW AND PRIORITIZE AGENDA ITEM/S**

There was no reprioritization of the agenda.

#### **ACTION/DISCUSSION ITEM**

#### 1. Final RHNA Subcommittee Charter

Joann Africa, Chief Counsel, provided a brief history and overview of the Final RHNA Subcommittee Charter and asked the Committee to recommend approval of the Charter to the Regional Council, which met later in the day.

Ms. Africa responded on the comments and questions expressed by the Councilmembers including questions regarding concerns over the jurisdictional allocation appeals process and why the CEHD Committee is not allowed to review appeals. Ms. Africa stated that the there is significant amount of work involved in the entire review process, the consensus being that one governing body would be responsible for the final decision making in the appeals process. However, CEHD members are welcomed to attend the RHNA appeals process discussion and hearings. Chair Huang and past RHNA Subcommittee Chair Jahn discussed the past appeals process, methodology and additional comments supporting the proposed Charter's responsibilities and purpose.

A MOTION was made (Jahn) to approve the Final RHNA Subcommittee Charter. Motion was SECONDED (Hupp) and passed by the following votes:

FOR: Avila, Berry, Bucknum, De Ruse, Finlay, Gharpetian, Hodge, Holmgren, Huang, Hupp, Jahn, Joe,

Magana, Marshall, Meister, Miranda, Mirisch, Mulvihill, Nagel, O'Neil, Paget, Predmore,

Rodriguez, Shapiro, Shevlin, Ta, Waronek, Zerunyan (28).

**AGAINST:** Espinoza (1).

**ABSTAIN:** Iglesias (1).

# **CONSENT CALENDAR**

# **Approval Item**

2. Minutes of the CEHD Committee Meeting – November 1, 2018

# **Receive & File**

- 3. Future Communities Pilot Program
- 4. Connect SoCal Environmental Justice Outreach Update
- 5. NOP and Scoping Meetings for the Connect SoCal PEIR
- 6. ARB Draft Guidelines on SCS Evaluation
- 7. ATP Cycle 4 Update

A MOTION was made (Zerunyan) to approve the Consent Calendar. Motion was SECONDED (Finlay) and passed by the following votes:

FOR: Avila, Berry, Bucknum, De Ruse, Espinoza, Finlay, Gharpetian, Hodge, Huang, Hupp, Iglesias,

Jahn, Joe, Marshall, Meister, Miranda, Mirisch, Mulvihill, Nagel, O'Neil, Paget, Predmore,

Rodriguez, Shapiro, Waronek, Zerunyan (26).

**AGAINST:** None (0).

**ABSTAIN:** Holmgren, Magana, Shevlin, Ta (4).

# **INFORMATION ITEMS**

# 8. Connect SoCal: Planning for Older Adults

Jason Greenspan, SCAG Staff, introduced Rafi Nazarians, Associate State Director, AARP California. Mr. Nazarians presented a PowerPoint presentation titled, "Livable Communities and the Age-Friendly Network." Mr. Nazarians explained how older adults are making up an increasing percentage of Southern California's population, which will have implications on our transportation and land use planning. The presentation explored the benefits and framework of a livable community that offers supportive community features and services that can enhance personal independence; allow residents to age in place; and foster residents' engagement in the community's civic economic and social life.

Mr. Nazarian responded on the comments and questions expressed by the Councilmembers including questions regarding concerns over how cities design their own livability index, including, adding "Kindness" as a Domain value; non-profit relationships; and, rent and security concerns for older adults housing community. He also encouraged the Committee to review the West Hollywood and Los Angeles County livability index plans which could help to address some of today's questions and concerns. He asked the Committee to subscribe to the AARP newsletter at aarp.org/livable-subscribe for information on the AARP Community Challenge Grants. Mr. Nazarians referenced the AARP policy book which can be found on the AARP website and provided his contact information for those interested in an AARP presentation in their respective councils.

The Committee thanked Mr. Nazarian for his presentation.

# 9. ARB SB 150 Report on SB 375 Implementation Progress

Ping Chang, SCAG Staff, provided an update and the primary findings of the ARB SB 150 Report (Report) on SB 375 Implementation Progress along with SCAG and Joint MPO comments. He explained the three major points to the Report, which were: Primary Findings, ARB Staff Recommendations and SCAG Staff Comments.

Mr. Chang noted that the fundamental finding of the Report found that California was not on track to meet GHG reductions expected under SB 375, and, however, there have been some improvements made but most of the on-the-ground indicators are not aligned with statewide goals. He commented that the Report identified eight challenge and opportunity areas whereby working collaboratively with SCAGs agency partners, local government staff and elected officials, could help move the effort forward with better results.

Mr. Chang outlined the recommendations made by ARB staff which included: Better aligned transportation, housing and climate funding with state goals; Incentives and Sustainable financing mechanism. He expressed appreciation to the ARB staff for their efforts in compiling empirical data, conducting interviews and organizing the report in the short time frame given.

Mr. Chang responded on the comments and questions expressed by the Councilmembers including questions regarding concerns over SCAG staff not having the opportunity to review the Draft Report prior to its release due to time constraints and the alignment for demographic trends.

Additionally, discussions ensued over the challenges of ridership, ridership decline, and the options available now and or in future general planning that can address reliable connectivity and maintenance of a functioning transit system.

# **CHAIR'S REPORT**

Chair Huang provided highlights of the RHNA Subcommittee which was held on Monday, February 4. She reported that one of the topics discussed included an update on the City of Huntington Beach (City) lawsuit. She asked Joann Africa, Chief Counsel, to give a brief summary of the lawsuit which was filed by the State of California Housing and Community Development Department (HCD) regarding the City's non-compliant housing element. Ms. Africa noted that she will update the Committee when more information becomes available.

Chair Huang noted that the next RHNA Subcommittee meeting will be held on Monday, March 4<sup>th</sup> and encouraged everyone to participate in the process. She asked the Committee to send any comments, questions or suggestions in advance to: housing@scag.ca.gov.

# **FUTURE AGENDA ITEM**

None.

# **ANNOUNCEMENT/S**

Chair Huang welcomed and announced the newest CEHD Committee members. Hon. Zerunyan gave a brief introduction and welcomed the USC students in attendance from his class.

# **ADJOURNMENT**

There being no further business, Chair Huang adjourned the CEHD Committee meeting at 12:03 p.m.

[MINUTES ARE UNOFFICIAL UNTIL APPROVED BY THE CEHD COMMITTEE]
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Avila, David	SBCTA					X			X									
Berry, Stacy*	District 18			X					Х									
Bucknum, Wendy*	District 13			X					Х									
Carrillo, Juan	North LA County		X															
De Ruse, Steve*	District 31		X						Х									
Espinoza, Rose	OCCOG			Х					Χ									
Finlay, Margaret*	District 35		Х						Х									
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Hodge, Bill	ICTC	Х							Х									
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Huang, Peggy, Chair	TCA			Х					Х									
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Nagel, Steve*	District 15			Х		Ĥ			X								<b>†</b>	
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Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700, Los Angeles, California 90017

March 7, 2019

**To:** Energy & Environment Committee (EEC)

Transportation Committee (TC)

Community, Economic and Human Development Committee

(CEHD)

From: Sarah Dominguez, Associate Regional Planner, Sustainability,

(213) 236-1918, dominguezs@scag.ca.gov

Subject: Sustainable Communities Strategy Framework Update

Vin ling

**INTERIM** 

**EXECUTIVE DIRECTOR'S** 

APPROVAL

# **RECOMMENDED ACTION FOR EEC:**

For Information Only- No Action Required

### RECOMMENDED ACTION FOR CEHD AND TC:

Receive and File

# **STRATEGIC PLAN:**

This item supports the following Strategic Plan Goal 1: Produce innovative solutions that improve the quality of life for Southern Californians.

# **EXECUTIVE SUMMARY:**

In preparation of the 2020 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS), Connect SoCal, SCAG will be developing an SCS that sets forth a forecasted regional development pattern which, when integrated with the transportation network, measures, and policies, will reduce per capita greenhouse gas emissions as compared to a 2005 baseline. An SCS Framework outlining development of this document was approved by the Regional Council in October 2018. This item is an update on the progress of SCS development and next steps.

# **BACKGROUND:**

Sustainable Communities Strategy (SCS) development includes a number of steps outlined in the SCS Framework<sup>1</sup> including processing local input data, developing key strategy areas, creating alternative scenarios, modeling, and stakeholder outreach. This process will help SCAG articulate a future vision for the region. Turning this vision into a reality will depend on the actions taken by many local partners to be supported by SCAG through the strategies and policies articulated in the SCS.

To date, SCAG has completed the following tasks:

- Draft goals and guiding policies (for Connect SoCal)<sup>2</sup>
- Initial stakeholder outreach through working groups and select one-on-one interviews
- Scenario development principles (land use only)

<sup>&</sup>lt;sup>1</sup> http://www<u>.scag.ca.gov/committees/CommitteeDocLibrary/rc100418\_fullagn.pdf</u> (Packet pg. 33)

<sup>&</sup>lt;sup>2</sup> http://www.scag.ca.gov/committees/CommitteeDocLibrary/rc090618fullagn.pdf (Packet pg.345)



The following key tasks will be completed in the next several months:

- Land use and transportation strategy integrated policy development
- Complete scenario development and initial modeling
- Additional stakeholder outreach

SCAG's SCS will continue to rely upon local land use agencies for application of land use policies and growth decisions and will depend on local transportation agencies to implement their planned projects. Ultimately, the opportunity for the SCS is to define areas where the region can collectively partner to achieve shared goals and advocate for critical resources. The SCS can also articulate policy and priority areas to shape SCAG's future implementation programs.

# **SUMMARY OF PROGRESS TO DATE**

# **Initial Stakeholder Outreach**

In May 2018, SCAG launched the Sustainable Communities Working Group as a forum to discuss sustainability policies and strategies with local stakeholders. This group consists of staff from member jurisdictions, transit agencies, planning consultants, and non-profit advocacy groups and has met four times since May 2018. Feedback from this group was used to inform initial scenario development principles and is the foundation for refining land use strategies and policies for inclusion in the plan. Some takeaways from this group include: identification of common barriers to sustainable development such as funding and 'NIMBYism'; the need for more focus on job-housing fit solutions; the need for coordination and support on emerging transportation technologies; support for sustainable development solutions for existing suburban communities; and the challenge of providing sufficient affordable housing.

As part of developing the scenario land use methodology, SCAG outreach consultants also contacted a select group of planning directors throughout the region and Council of Government (COG) directors to solicit feedback and reflection on broad scenario concepts and SCS development. This feedback highlighted the broad diversity of challenges and potential effective solutions that vary across the region based on a place's existing conditions and also provided useful direction to SCAG staff in refining scenario development methodology.

# Scenario Development Principles (Land Use)

SCAG uses scenario planning to develop, evaluate, and consider distinct pathways the region could take to meet Connect SoCal's goals. Three scenarios will be prepared in addition to the Trend, and Local Input "Base Case" scenarios as outlined in the Sustainable Communities Strategy Framework and Development Process. The criteria and methodology developed for scenarios based on available and verifiable data sources. The designs, priority growth areas, and constraints were based on stakeholder feedback and may be modified or changed for the final recommended preferred scenario based on additional feedback and review of scenario performance. The transportation strategies and investments that will be paired with each scenario are based on project lists submitted from County Transportation Commissions. This pairing will be completed by May 2019.

# **Key Scenario Development Rules**



- All entitled land use projects are included
- 2. Local land use plans are referred to for use designation and capacity.
- 3. Jurisdictional growth control totals are maintained, except in one less constrained scenario in which the growth can vary up to 5-10% to allow for increased growth in targeted growth priority areas.

# **Growth Constraints (i.e. where growth is not applied)**

- Military land
- Existing open space (i.e. parks within jurisdictions, land designated as "Open Space")
- Conserved land
- Areas projected to have 2 ft. sea level rise by2100
- Unincorporated Counties: Agriculture
  - o Prime Farmland
  - Farmland of Statewide Importance
  - Unique Farmland
  - Farmland of Local Importance
- No housing in 500 ft. buffer of high capacity roadways<sup>3</sup>, except where the growth overlaps a defined Transit Priority Area

Moreover, growth will be avoided in the following areas, except when it conflicts with accommodating a jurisdiction's forecasted growth total.

- Wildland Urban Interface
- Agriculture Grazing Land
- Incorporated Cities: Agriculture
  - o Prime farmland
  - o Farmland of statewide importance
  - Unique farmland
  - Farmland of local importance
- Moderate flood hazard areas between the limits of the base flood and the 0.2-percentannual-chance (or 500-year) flood
- CalFire Very High Severity fire risk (state and local)
- Natural lands and habitat corridors (Connectivity, Habitat Quality, Habitat Type layers)

# **Growth Priority Areas**

Transit Priority Areas (TPAs): An area within one-half mile of a major transit stop that is existing or planned (existing rail transit station, a ferry terminal served by bus or rail transit service, or the intersection of two or more major bus routes with a frequency of service interval of 15 minutes or less during the morning and afternoon peak commute periods). (Based on CA Public Resources Code Section 21099 (a)(7) and CA Public Resources Code Section 21064.3)

High Quality Transit Areas (HQTAs): Areas within one-half mile of a high-quality transit corridor which is a corridor with fixed route bus service with service intervals no longer than 15 minutes during peak commute hours. (Based on CA Public Resources Code Section 21155(b))

<sup>&</sup>lt;sup>3</sup> High capacity roadways= 100,000 average daily traffic



Livable Corridors: This arterial network is a subset of the high quality transit areas based on level of transit service and land use planning efforts with a few additional arterials identified through corridor planning studies funded through the Sustainability Planning Grant program (currently the Sustainable Communities Program).

*Neighborhood Mobility Areas (NMAs):* Areas with high intersection density (generally 50 intersections per square mile or more), low to moderate traffic speeds, and robust residential retail connections which can support the use of Neighborhood Electric Vehicles or active transportation for short trips.

Job Centers: Areas with significantly higher employment density than surrounding areas. Over 60 subareas throughout the region are identified as having peak job density. These are identified at fine, medium, and coarse scales (1/2, 1, and 2 km) to capture locally significant job centers within the region.

# **UPCOMING TASKS**

# Land Use and Transportation Strategy and Policy Development

While there are many technical steps left in SCS and scenario development, opportunities remain for elected officials and stakeholders to influence the final shape and policies promoted in the plan. While the scenarios help to illustrate potential futures, the strategies and policies in the plan help to specify how the region can achieve that preferred future. This will be especially important given the pending updated ARB SB 375 Evaluation Guideline's increased emphasis on articulating a path towards implementation.

# **Scenario Development and Initial Modeling**

SCAG is currently refining the land use growth allocation for the scenarios mentioned above. Once these scenarios are paired with transportation strategies it will be possible to run the Scenario Planning Model to determine the comparative performance of each scenario on several indicators including land consumption, energy and water use, household cost, and greenhouse gas emissions (GHG).

# **Stakeholder Outreach**

SCAG has several planned outreach activities to help shape the scenarios and draft strategies and policies that will be presented to the wider public at the May 2019 SB 375 Workshops.

Community Based Organizations: SCAG will be partnering with community based organizations to solicit participation and feedback on the draft scenarios and SCS strategies from traditionally underrepresented stakeholders.

Planning Directors Task Force: SCAG will convene local planning directors to obtain guidance and feedback on SCAG's proposed strategies and policies. This feedback will supplement the





local input data already collected by SCAG to leverage the expertise of these planning directors on appropriate solutions for regional sustainability.

*Public Outreach- Intercept and Online Surveys:* SCAG will launch a public facing outreach tool, Neighborland, to facilitate robust dialogue on scenario and strategy development. The survey will be available online, distributed to existing contact lists, and used for and inperson intercept survey to ensure a broad array of feedback from the public.

# **NEXT STEPS:**

Staff will be working on the tasks identified above to complete scenario development for analysis and release at the General Assembly in May 2019, followed by SB 375 public workshops held throughout the region. With feedback from the public workshops and the above mentioned stakeholder outreach, SCAG will prepare a final preferred scenario to incorporate into Connect SoCal to be reviewed by the CEHD Committee and thereafter, the Regional Council.

### FISCAL IMPACT:

Work associated with this item is included in the current FY 2018-2019 Overall Work Program (290.4826.01, SCS Scenario Development and Outreach; and 290.4841.01, RTP/SCS Land Use Policy & Program Development)



Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700, Los Angeles, California 90017

March 7, 2019

**To:** Community

Economic & Human Development Committee (CEHD)

Energy & Environment Committee (EEC)

Transportation Committee (TC)

From: Jason Greenspan, Manager of Sustainability, Sustainability,

213-236-1859, greenspan@scag.ca.gov

Subject: Emerging Regional Issues: Where will we Grow?

APPROVAL

**INTERIM** 

**EXECUTIVE DIRECTOR'S** 

# **RECOMMENDED ACTION:**

For Information Only - No Action Required

### STRATEGIC PLAN:

This item supports the following Strategic Plan Goal 1: Produce innovative solutions that improve the quality of life for Southern Californians.

### **EXECUTIVE SUMMARY:**

As SCAG actively develops Connect SoCal, presentations from staff and invited experts will occur at joint and individual policy committee meetings through April 2019 to provide context for emerging regional issues. In February 2019, policy committee members focused on the question "Who are we planning for?" through engaging discussions with staff and invited experts. Presentations addressed changing demographics and how the region should plan for and adapt to shifting housing and mobility needs.

As part of today's Joint Meeting, discussions with policy committee members will be enhanced with a panel consisting of policy experts and practitioners. These discussions will continue immediately after the Joint Meeting has concluded, with panelists presenting information and engaging in policy dialogue at individual Policy Committees. The panel and discussions will focus on the question "Where will we grow?" to balance resource conservation, housing demands, and economic expansion while adapting to a rapidly changing climate. These regional challenges necessitate thinking beyond jurisdictional boundaries. In April, the final part of the series will address the question "How will we connect?" These joint and individual policy committee meeting discussions will serve as precursors to May and June 2019 public workshops that will help stakeholders visualize opportunities and trade-offs associated with various potential regional futures.

### **BACKGROUND:**

Over the past 15 months SCAG staff collaborated directly with local jurisdictions to collectively forecast the region's population, household and employment growth through 2045. Based on local input information provided, it is estimated that by 2045 our region's six counties and 197 local jurisdictions will collectively add 3.6 million people for a total regional population of 22.5 million, and 1.6 million jobs for a total 10 million jobs.



Given these growth projections, balancing housing demands, resource conservation and economic expansion while adapting to a rapidly changing climate are regional challenges that necessitate thinking beyond jurisdictional boundaries. As our region's population and employment continue to increase through 2045 (and beyond), where should 3.6 million new people and 1.6 million new jobs be located to achieve regional goals?

Connect SoCal will not only match planned transportation investments with a regional development pattern to sustain anticipated levels of population and economic growth, it will also strive to reduce greenhouse gas (GHG) emissions by decreasing reliance on single occupancy vehicles and per-capita vehicle miles travelled (VMT). It is a priority for SCAG to support a regional development pattern that provides the opportunity for all households to access goods and services with shorter travel distances; to live closer to their workplaces; to reside in resilient communities; and to breathe cleaner air. Accordingly, a sustainable development pattern can be forecasted for the region integrated with the transportation network that:

- centers on community;
- expands mobility choices, including technology enhanced mobility options;
- maximizes established infrastructure;
- produces diverse housing types closer to jobs;
- delivers a robust economy;
- conserves natural and agricultural lands;
- adapts to a changing climate;
- supports resiliency to natural hazards;
- improves air quality; and
- provides equal opportunity to a safe and healthy environment.

Posing the question "Where will we grow?" is intended to initiate a discussion about the region's issues and policy choices prior to conducting public workshops throughout the region in May and June of 2019. To further this discussion, SCAG has invited a panel consisting of policy experts and practitioners to expand upon how local governments can seize opportunities to grow sustainably with community support.

- **Kate Meis**, Executive Director of the Local Government Commission, will provide insight on how leaders can create healthy, walkable, and resource-efficient communities.
- Oliver Chi, Monrovia City Manager, will elaborate on how to link local growth opportunities, mobility options and community needs.
- **Jay Eastman**, City of Riverside Principal Planner, can provide examples about how one of the region's fastest growing cities balances housing needs and transportation challenges.

Feedback from the "Emerging Regional Issues" series should help SCAG staff focus on significant areas and compose Connect SoCal to reflect comments emphasized by SCAG's policy committees. As policy discussions proceed within this broad framework, it is important to reference draft plan



goals adopted by the Regional Council in September 2018. These draft goals, which can serve as essential guides and touchstones as the plan is developed, are as follows:

- 1. Encourage regional economic prosperity and global competitiveness.
- 2. Improve mobility, accessibility, reliability, and travel safety for people and goods.
- 3. Enhance the preservation, security, and resilience of the regional transportation system.
- 4. Increase person and goods throughput and travel choices within the transportation system.
- 5. Reduce greenhouse gas emissions and improve air quality.
- 6. Support healthy and equitable communities.
- 7. Adapt to a changing climate and support an integrated regional development pattern and transportation network.
- 8. Leverage new transportation technologies and data-driven solutions that result in more efficient travel.
- 9. Encourage development of diverse housing types in areas well supported by multiple transportation options.
- 10. Promote conservation of natural and agricultural lands and restoration of critical habitats.

# **FISCAL IMPACT:**

None.

# **ATTACHMENT(S):**

1. PowerPoint Presentation - "Where Will We Grow?"



# **Where Will We Grow?**

An Integrated Regional Development Pattern & Transportation Network

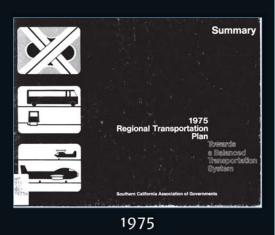
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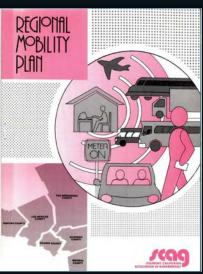
www.scag.ca.gov



# **SCAG's Regional Planning**









1989

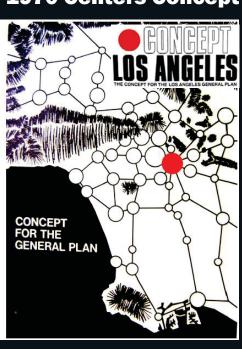
2012

# **Connect SoCal**

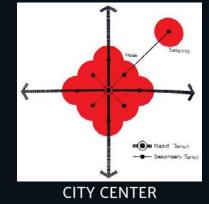


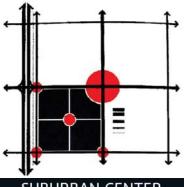
# WHAT IS IT? WHAT IT IS NOT **Forecasted Regional Development Zoning or General Plan** Guidance Mandate **Vision Plan** Guarantee

# **1970 Centers Concept**





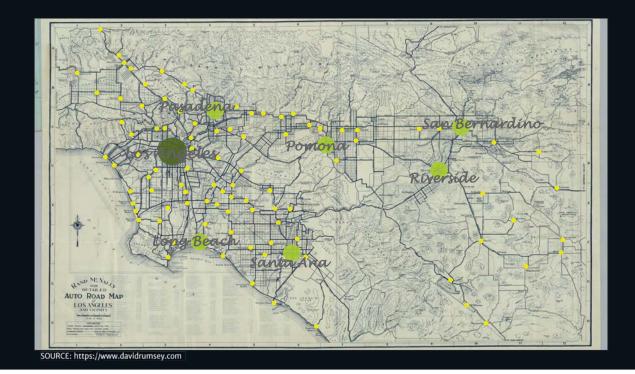


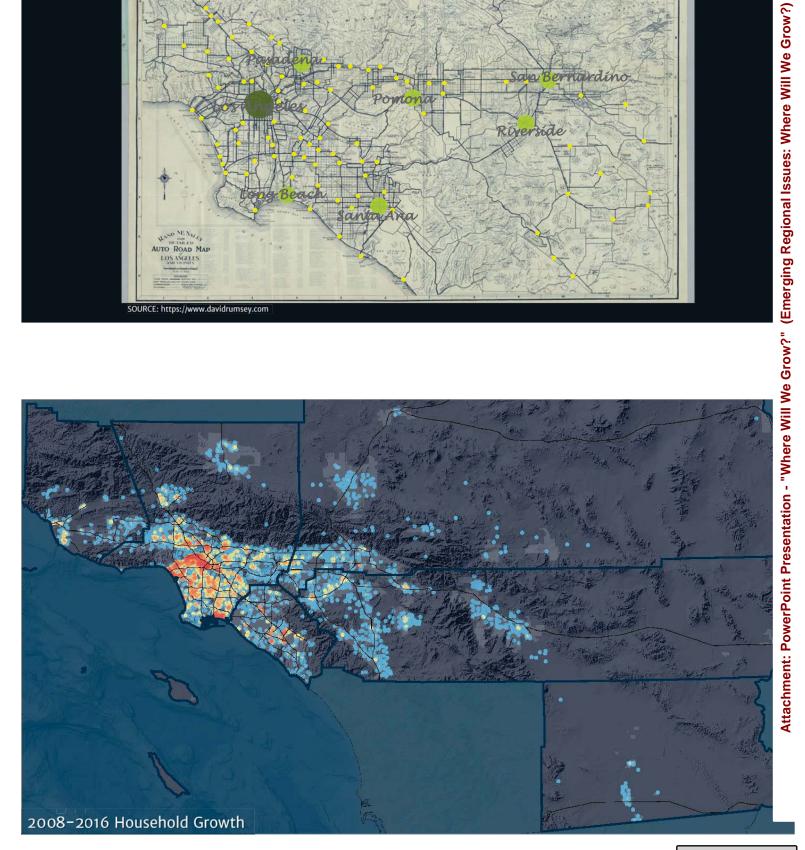


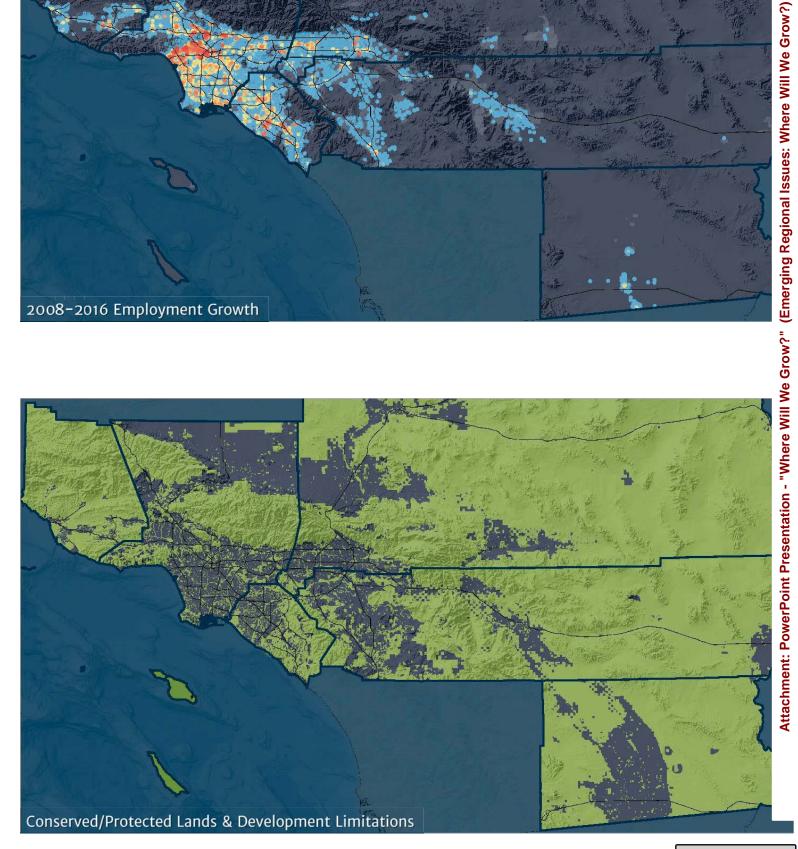
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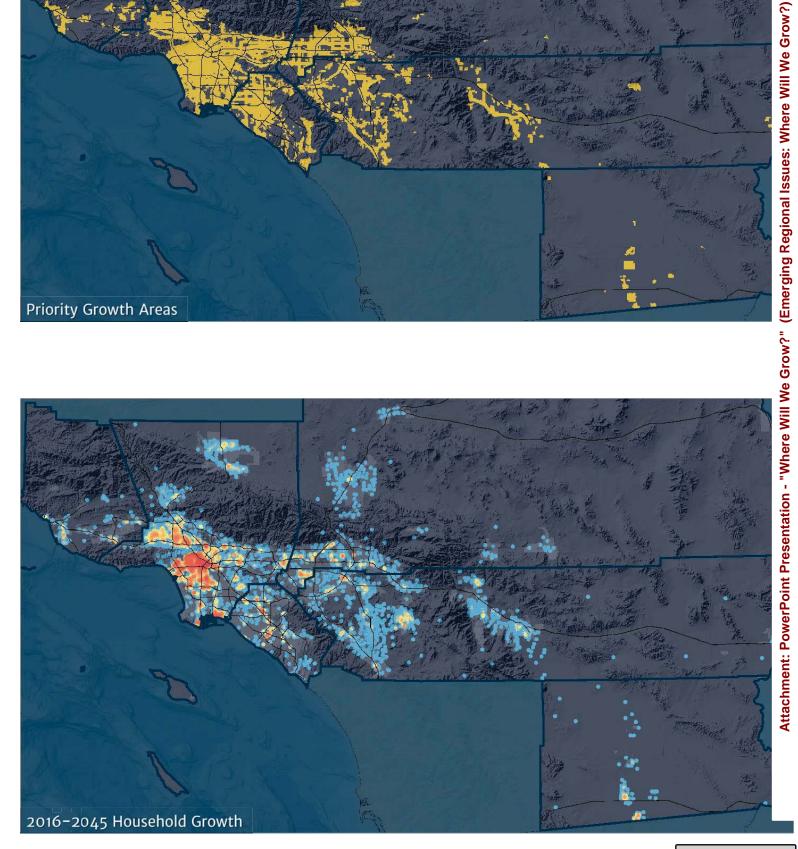
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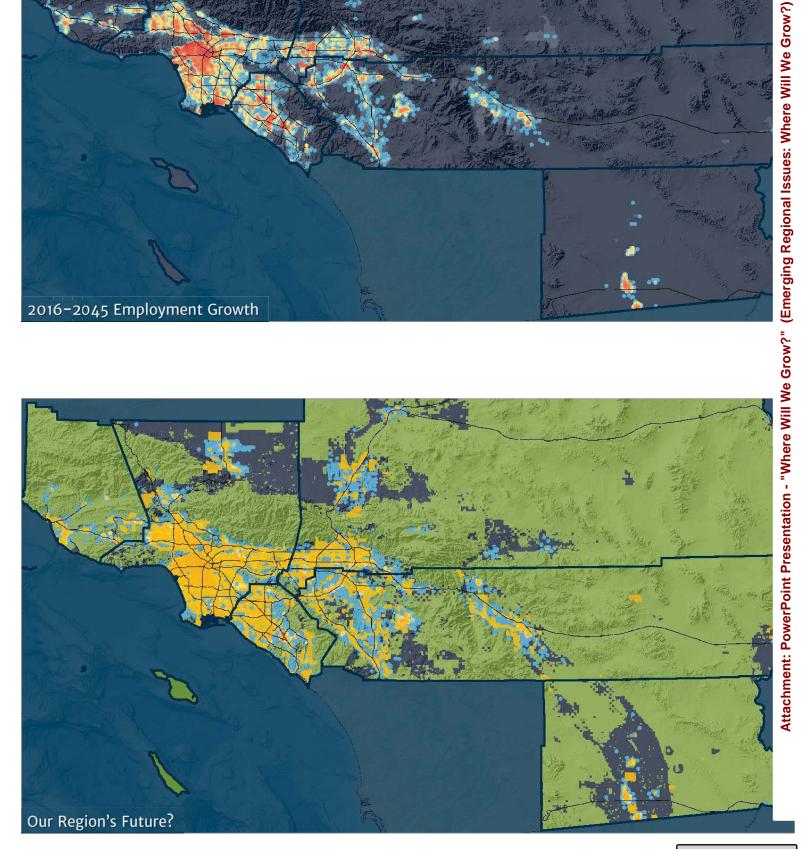
# **1926 Regional Centers & Mobility**

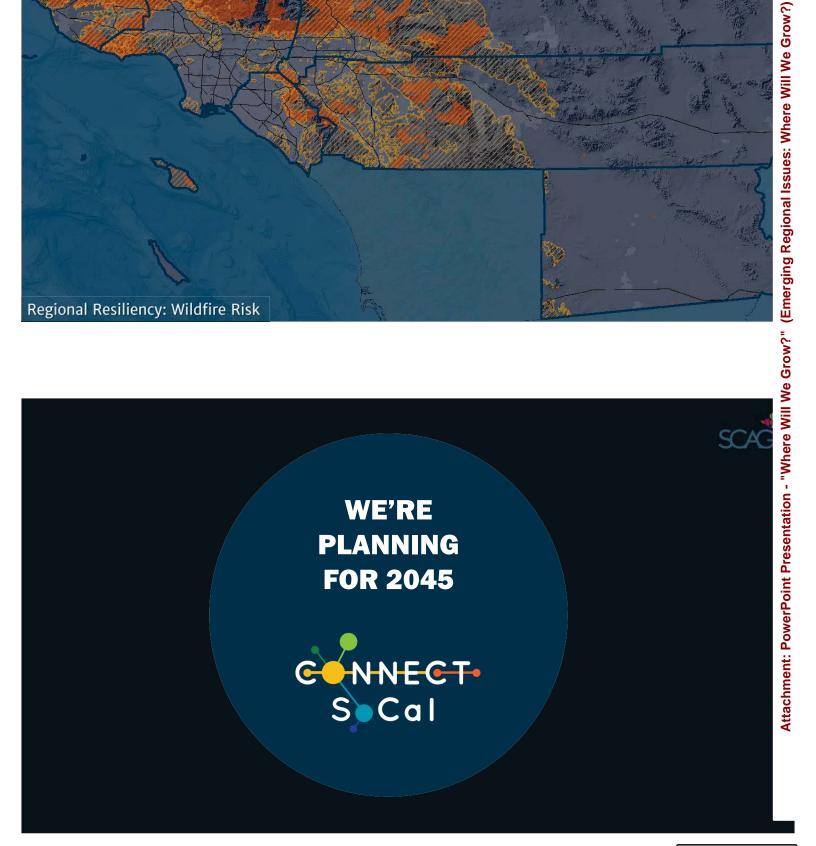














# "Cities have the capability of providing something for everybody, only because, and only when, they are created by everybody."

-Jane Jacobs

Kome Ajise, Director of Planning Ajise@scag.ca.gov



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Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700, Los Angeles, California 90017

March 7, 2019

**To:** Community, Economic and Human Development Committee

(CEHD)

INTERIM
EXECUTIVE DIRECTOR'S
APPROVAL

From: John Cho, Senior Regional Planner, Research & Analysis, (213)

236-1847, choj@scag.ca.gov

Subject: Update on SCAG's Growth Forecast of Population, Households,

and Employment for Connect SoCal

# **RECOMMENDED ACTION:**

For Information Only - No Action Required.

### **STRATEGIC PLAN:**

This item supports the following Strategic Plan Goal 3: Be the foremost data information hub for the region.

# **EXECUTIVE SUMMARY:**

Staff will provide a status report on SCAG's growth forecast of employment, population, and households for Connect SoCal, the 2020 Regional Transportation Plan/Sustainable Communities Strategy.

# **BACKGROUND:**

At the July 6, 2017 CEHD meeting, staff presented a preliminary forecast of the region's employment, population, and household growth for the 2020 RTP/SCS (now known as Connect SoCal) to be used for small area disaggregation and as a starting point for the Bottom-Up Local Input and Envisioning Process. In addition to a baseline forecast for 2045, low and high growth forecasts were also presented.

Between October 2017 and January 2019, 81% of 197 jurisdictions provided input on SCAG's preliminary growth forecasts. The figures in the attached presentation provide the regional totals of local input employment, population, and household figures alongside the low, baseline, and high series from the preliminary forecast, referred to herein as the local input forecast. Key findings from staff's comparison of the local input forecast versus the preliminary forecast include:

- 1) The 2045 local input forecast figures for employment, population, and households are all within the preliminary forecast's range;
- 2) The local input forecast projects slightly higher employment growth than the preliminary forecast's baseline, but the value is below the "high" scenario established by the preliminary forecast;





3) The local input forecast projects slightly lower population and household growth than the preliminary forecast's baseline, but these values are above the "low" scenario established by the preliminary forecast.

In addition to checking whether the local input forecast is within the range established by the preliminary forecast, staff conducted two additional checks to judge whether the forecast can be considered technically sound. First, the local input forecast generates a 2045 regional unemployment rate of 4.7% which is reasonable based on past trends. Second, the 2045 population to household ratio of 2.9 generated by the local input forecast is consistent with the preliminary growth forecast and the expectation for future household size in the region.

# **FISCAL IMPACT:**

Work associated with this item is included in the current FY 2018-19 Budget under 055.4856.01 Regional Growth and Policy Analysis.

# **ATTACHMENT(S):**

1. PowerPoint Presentation - Update on SCAG's Growth Forecast—Connect SoCal

# **Background**



- July 6, 2017: Staff presented a draft preliminary range of growth forecasts for 2020 RTP/SCS – Connect SoCal at the CEHD meeting.
- October 2017 January 31 2019: Staff collected local input on the preliminary growth forecasts.
- As of January 31, 2019, Staff received input on the preliminary growth forecasts from 81% of 197 jurisdictions in the region.

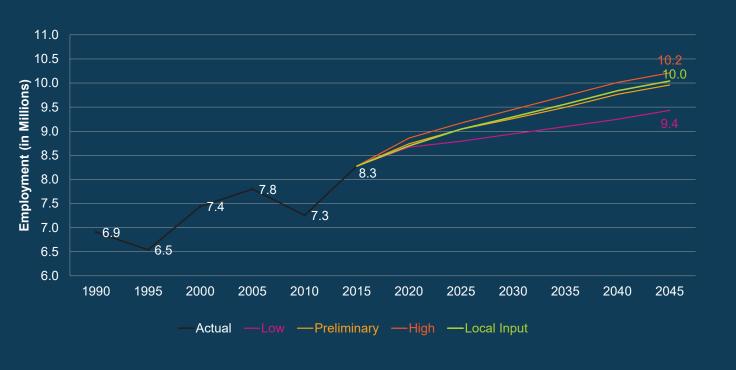
# **Key Findings from Input Data**

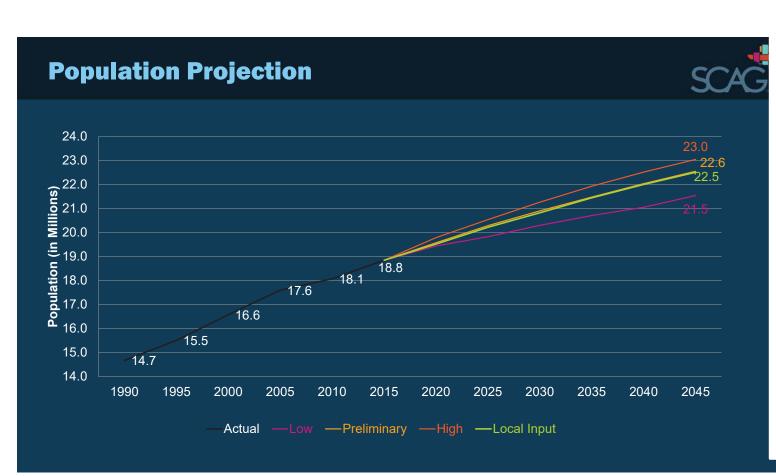


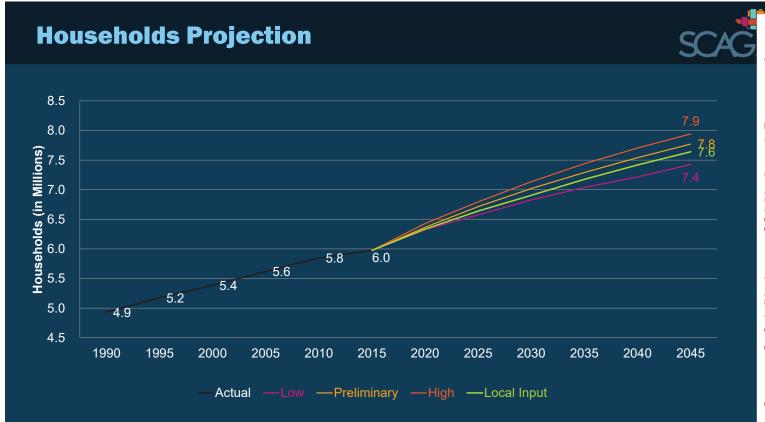
- · All three growth figures are within the preliminary range of growth forecasts.
- The growth figures of population and households from local jurisdictions are lower than the preliminary forecasts and higher than the low forecasts, in 2045. However the growth figures of employment from local jurisdictions are slightly higher than the preliminary forecasts
- 2045 regional unemployment rate would be measured at a normal rate of 4.7% for the SCAG region.
- Population to household (P/H) ratio is 2.9 and consistent with that of the preliminary growth forecasts.
- The local input growth forecast at the regional level is found to be technically sound.

# **Employment Projection**











Southern California Association of Governments 900 Wilshire Boulevard, Suite 1700, Los Angeles, California 90017

March 7, 2019

**INTERIM** 

**EXECUTIVE DIRECTOR'S** 

APPROVAL

**To:** Energy & Environment Committee (EEC)

Transportation Committee (TC)

Community, Economic and Human Development Committee

(CEHD)

From: Kimberly Clark, Regional Planner Specialist, Research &

Analysis, (213) 236-1844, Clark@scag.ca.gov

Subject: Report on SCAG's Bottom-Up Local Input and Envisioning

Process for Connect SoCal and RHNA

# **RECOMMENDED ACTION FOR CEHD:**

For Information Only – No Action Required

### **RECOMMENDED ACTION FOR EEC AND TC:**

Receive and File

### STRATEGIC PLAN:

This item supports the following Strategic Plan Goal 1: Produce innovative solutions that improve the quality of life for Southern Californians. 3: Be the foremost data information hub for the region. 4: Provide innovative information and value-added services to enhance member agencies' planning and operations and promote regional collaboration.

# **EXECUTIVE SUMMARY:**

In preparation for adoption of Connect SoCal in April 2020 and the 6<sup>th</sup> cycle of the Regional Housing Needs Assessment (RHNA), SCAG has been engaging with local jurisdictions, subregions, and other stakeholders to inform the development of the two integrated regional planning efforts. This collaborative process, called the Bottom-Up Local Input and Envisioning Process, has engaged all 197 local jurisdictions and SCAG's 15 subregions to refine and ground truth SCAG's base land use, projected growth, and resource areas data. SCAG has also surveyed jurisdictions on best practices relating to local sustainability, and transit supportive plans and measures. The kickoff for engaging local jurisdictions in data refinement was held on October 31, 2017 with a regional webinar; and a letter outlining this effort was also sent to city managers, community/planning directors, and city clerks for the 197 jurisdictions in the SCAG region. To ensure all jurisdictions were informed of the process and had ample opportunity to ask questions, understand the data elements, and seek technical support, SCAG coordinated with subregions to successfully meet one-on-one with all 197 local jurisdictions. The deadline for jurisdictions to provide input on this information was October 1, 2018, and 90% of SCAG's 197 towns, cities, and counties provided feedback on one or more data elements.

# **BACKGROUND:**



Southern California will be facing new challenges in the development of the 2020 Regional Transportation Plan and Sustainable Communities Strategy ("Connect SoCal"). These challenges include, but are not limited to, transformational technologies in the transportation, system management and efficiency, planning for resiliency, increased greenhouse gas (GHG) reduction targets from the California Air Resources Board (CARB), new Federal Highway Administration planning requirements, FAST Act performance metrics/goals, and a concurrent development of the 6th cycle RHNA. Given these factors, it is important to establish a solid baseline of existing policies and plans to understand how Southern California can accommodate future growth and thrive in the coming decades.

To foster cross-jurisdictional collaboration to that end, SCAG initiated a Bottom-Up Local Input and Envisioning Process in fall 2017, which has been guided by the principles evaluated by the Community, Economic, and Human Development Committee (CEHD) in September 2017 and subsequently adopted by Regional Council in October 2017:

# **Bottom-Up Local Input and Envisioning Process Guiding Principles**

- SCAG will engage with jurisdictions one-on-one to establish a regional profile of base land use, population, household and employment growth, resource areas, sustainability practices, and local transit-supportive plans and policies. SCAG will also seek input from CTCs on planned transportation infrastructure through the horizon year of the RTP/SCS;
- SCAG will assess the GHG reduction potential of existing plans and policies in the Southern California region, including the establishment of an RTP/SCS "base case" that takes into account local land use policies, planned growth, sustainability practices, resource areas, transit-supportive plans and policies, and anticipated transportation improvements for the RTP/SCS;
- SCAG will develop multiple scenarios that explore a range of land use and transportation strategies. These scenarios will illustrate the impact of distinctive policy and investment choices, and will be compared to the "base case" in order for the Regional Council and Policy Committees to evaluate the merits of regional decisions for the Plan;
- 4. Feedback on potential GHG reduction strategies will be solicited from local jurisdictions, CTCs, and other stakeholders through regional collaboration prior to inclusion in the draft SCS;
- 5. SCAG will also engage with the general public to help inform the draft SCS scenarios, in accordance with SB 375 and SCAG's Public Participation Plan;
- 6. The 6<sup>th</sup> cycle RHNA will be developed in coordination with the RTP/SCS; and
- Input from local jurisdictions throughout the process will be received by SCAG from each jurisdiction's city manager, community development/planning director; at their option, jurisdictions may elect to have the governing body approve local input.



Since October 2017, SCAG staff has engaged with subregions within SCAG and met individually with local jurisdictions to solicit input on base land use, population/household/employment growth, resource areas, sustainability best-practices, and local transit-supportive plans and policies to help decision makers understand how the region will perform under current circumstances to reach Southern California's new GHG reduction targets from CARB. In conducting this collaborative process, SCAG has been engaging stakeholders in four general phases (described below), and has provided regular updates to the CEHD on progress and feedback received from local jurisdictions during Phase 2.

# **Bottom-Up Local Input and Envisioning Process Phases and Schedule**

# Phase 1: Regular Technical Consultation

(June 2017 – Spring 2020)

To ensure transparency and technical veracity during all phases of this process, SCAG has had ongoing engagements with the Technical Working Group (TWG) and has sought guidance from local jurisdictions, subregions, county transportation commissions, and other stakeholders on data methods and potential resource constraints for local jurisdictions to participate in this process.

# Phase 2: One-on-One Outreach and Local Input on Planned Growth

(October 2017 – October 1, 2018)

To ensure that all jurisdictions are fully informed of the planning process and have clear and adequate opportunities to provide input, each jurisdiction was sent a detailed work plan during the first week of December 2017 to explain this process, identify support from subregional organizations and SCAG, outline milestones, and provide instructions on submitting feedback. SCAG staff also made presentations at subregional Boards of Directors' meetings and/or standing subregional City Managers and Community Development/Planning Directors meetings introducing the Bottom-Up Local Input and Envisioning Process in Fall 2017, and then again at the end of the process in Fall 2018 throughout the region.

To increase the ease of review for local staff, several trainings have also been hosted throughout the region, and session content is available as webinars on SCAG's website. These 19 training sessions were attended by 200 staff from 99 jurisdictions. SCAG staff also met individually with all 197 local jurisdictions (and 457 local staff) in the SCAG region to review each dataset, distribute hard copies of local datasets for review (including wall size maps), and answer questions expeditiously. Further, SCAG also offered on-site technical assistance to over 90 agencies requesting additional help and provided services to 46 jurisdictions.

The deadline for submitting input to SCAG was October 1, 2018; prior to this date, SCAG reached out to subregions and jurisdictions to notify these partners that extension requests could be submitted to SCAG and would be evaluated on a case-by-case basis. Through this extensive outreach and collaborative endeavor, 178 jurisdictions (90%) have



been able to provide feedback on one or more data elements requested for local review. Looking at these jurisdictions collectively, an estimated 94% of the region's 19 million residents call these towns, cities, and counties home as of 2016. On the forecast of population/households/employment specifically, which has the most relevance to the RHNA, 160 jurisdictions (81%) have submitted input to SCAG and 89% of the region's total population reside within these jurisdictions (in 2016).

Taking into account SCAG's hands-on assistance to local jurisdictions, 100% of jurisdictions utilizing SCAG's on-site technical assistance resources provided feedback to SCAG on one or more data elements; 94% of those participating in SCAG's regional webinar and class-room style trainings provided feedback to SCAG.

# Phase 3: Regional Collaboration on Scenario Development

(Spring 2018 – Spring 2019)

In collaboration with local jurisdictions, elected officials, and a broad range of stakeholder groups, SCAG has been evaluating potential region-wide integrated land use and transportation planning strategies for inclusion in the draft Plan. In May 2018, SCAG kicked off a series of Regional Planning Working Groups, which function as a forum for SCAG staff to engage stakeholders in the development and implementation of plans and policies to advance region's mobility, economy, and sustainability. Multiple sessions are held each month and areas of focus include Active Transportation, Environmental Justice, New Mobility, Natural Lands Conservation, Public Health, Sustainable Communities, and Transportation Safety. To date, there have been nearly 20 meetings of the Regional Planning Working Groups, and involvement in this effort is being solicited from local jurisdictions, county transportation commissions, transit providers, and a wide range of stakeholder groups in accordance with SB 375 (e.g. attainable/workforce housing advocates, affordable housing advocates, transportation advocates, neighborhood and community groups, environmental advocates, home builder representatives, broad-based business organizations, landowners, commercial property interests, and homeowner associations, among others). Utilizing these collaborative engagements and additional consultant supported outreach, SCAG will develop multiple scenarios that explore a range of land use and transportation strategies. These scenarios will illustrate the impact of distinctive policy and investment choices and will be compared to the "base case" to evaluate the merits of certain regional decisions, including the pursuit of a potential Alternative Planning Strategy (APS).

# **Phase 4: Engagement with the General Public on Potential Options for the RTP/SCS** (Late Winter 2019 – Spring 2019)

In accordance with SB 375, SCAG will solicit feedback from the general public through public workshops on potential GHG reduction strategies to inform the draft Plan. These workshops will equip the public with information and tools necessary to provide a clear understanding of the issues and policy choices at hand in the development of the draft SCS. At least one workshop will be held in each county in the region; for counties with over 500,000 people, a minimum of three workshops will be held.



# **Concurrent Process: Regional Housing Needs Assessment**

(June 2017 – Fall 2021)

The RHNA will be developed concurrently with Connect SoCal, and information refined through the Bottom-Up Local Input and Envisioning Process will be one factor for consideration in the development of SCAG's regional housing need, as well as the RHNA allocation methodology. For example, when providing input on the forecast of population/household/employment growth, jurisdictions shared that available land capacity and historic trends were the most often cited reasons for their requested adjustments to SCAG's draft figures.

In addition, a pre-survey of local planning factors related to housing capacity and planning were also covered by the bottom-up local review input process, and included as part of the local jurisdiction survey on best practices relating to local sustainability, transportation, land use, and transit supportive plans and measures.

### FISCAL IMPACT:

Work associated with this item is included in the current FY 2018-2019 Overall Work Program (150-4069.04: Outreach and Technical Collaboration).

# **ATTACHMENT(S):**

1. PowerPoint Presentation: Bottom-Up LIE Process for Connect SoCal and RHNA



# **Bottom-Up Local Input and Envisioning Process for Connect SoCal and RHNA**

Community, Economic, and Human Development Committee

Kimberly Clark Regional Planner Specialist March 7, 2019

www.scag.ca.gov



# **Bottom-Up Local Input and Envisioning Process**

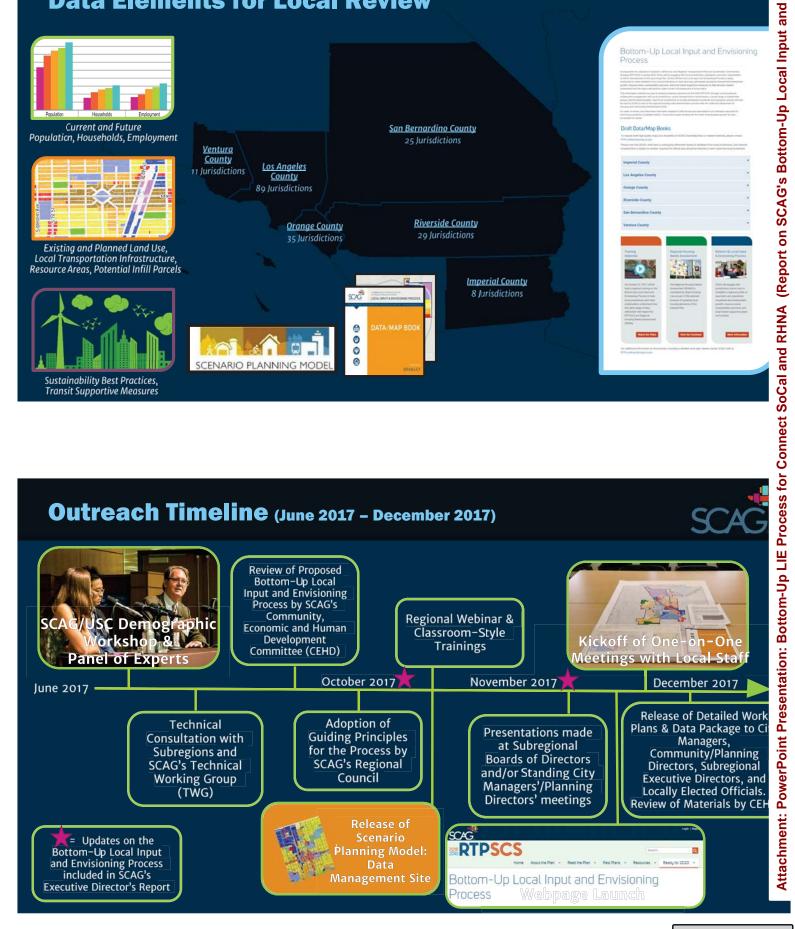


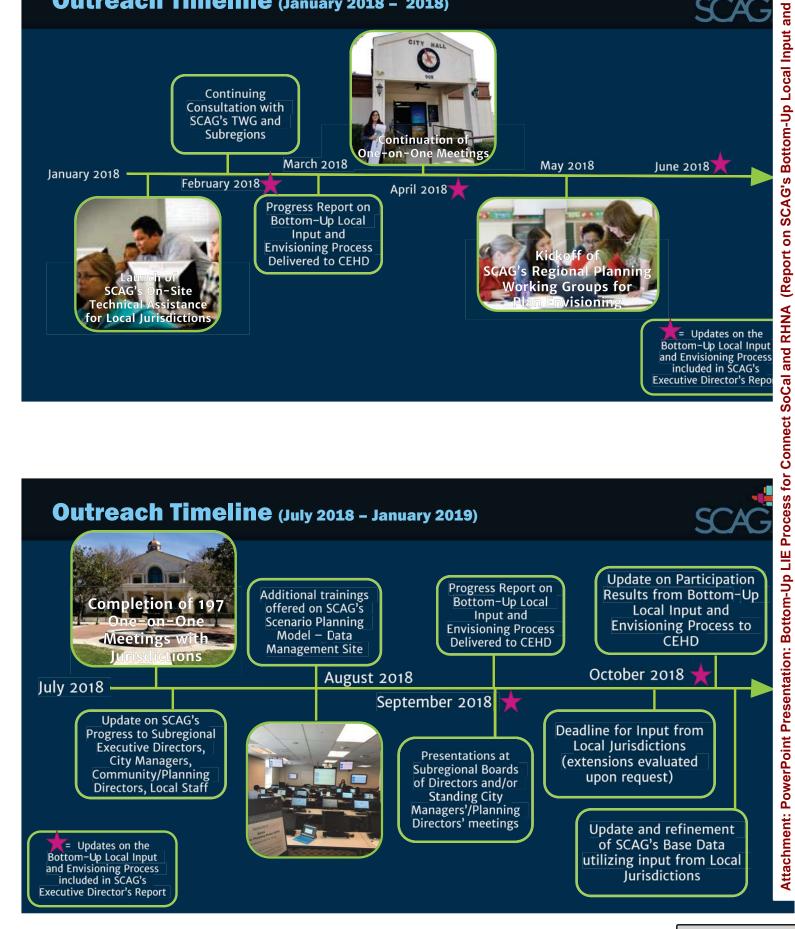
As adopted by SCAG's Regional Council in October 2017:

- SCAG will engage with jurisdictions one-on-one to establish a regional profile of base land use, population, household and
  employment growth, resource areas, sustainability practices, and local transit-supportive plans and policies. SCAG will also seek input
  from CTCs on planned transportation infrastructure through the horizon year of the RTP/SCS.
- SCAG will assess the GHG reduction potential of existing plans and policies in the Southern California region, including the
  establishment of an RTP/SCS "base case" that takes into account local land use policies, planned growth, sustainability practices,
  resource areas, transit-supportive plans and policies, and anticipated transportation improvements for the RTP/SCS.
- SCAG will develop multiple scenarios that explore a range of land use and transportation strategies. These scenarios will illustrate the impact of distinctive policy and investment choices, and will be examined in relation to the "base case" in order for the Regional Council and Policy Committees to evaluate the merits of regional decisions for the Plan.
- Feedback on potential GHG reduction strategies will be solicited from local jurisdictions, CTCs, and other stakeholders through regional collaboration prior to inclusion in the draft SCS.
- SCAG will also engage with the general public to help inform the draft SCS scenarios, in accordance with SB 375 and SCAG's updated Public Participation Plan.
- The RHNA will be developed in coordination with the RTP/SCS.
- Input from local jurisdictions throughout the process will be accepted from each jurisdiction's city manager, community development/planning director; at their option, jurisdictions may elect to have the governing body approve local input.



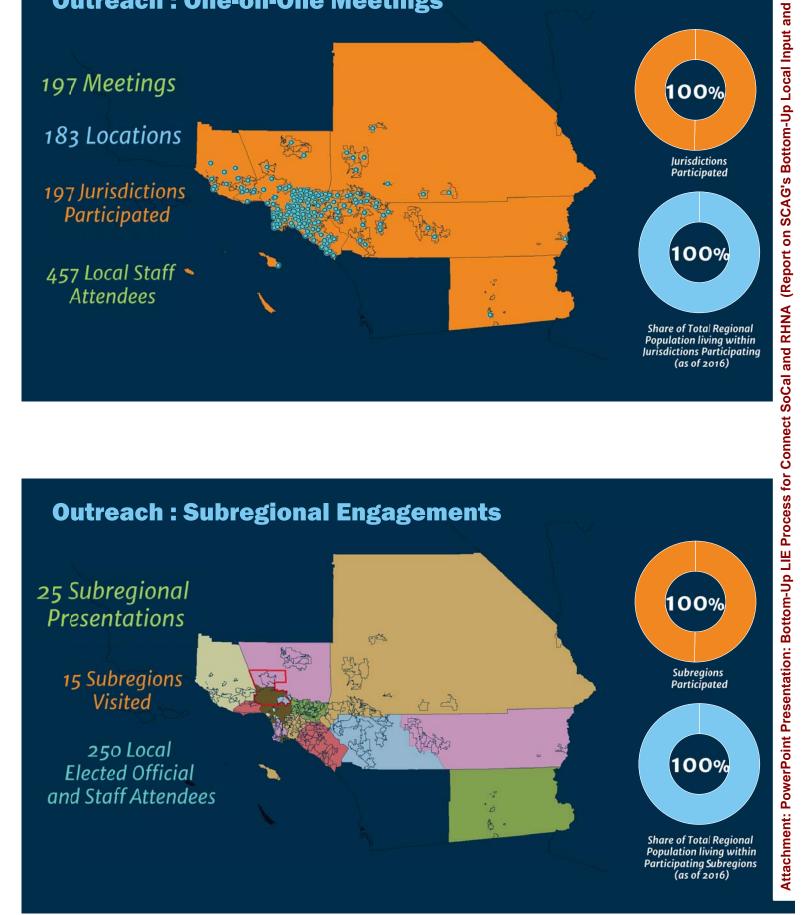


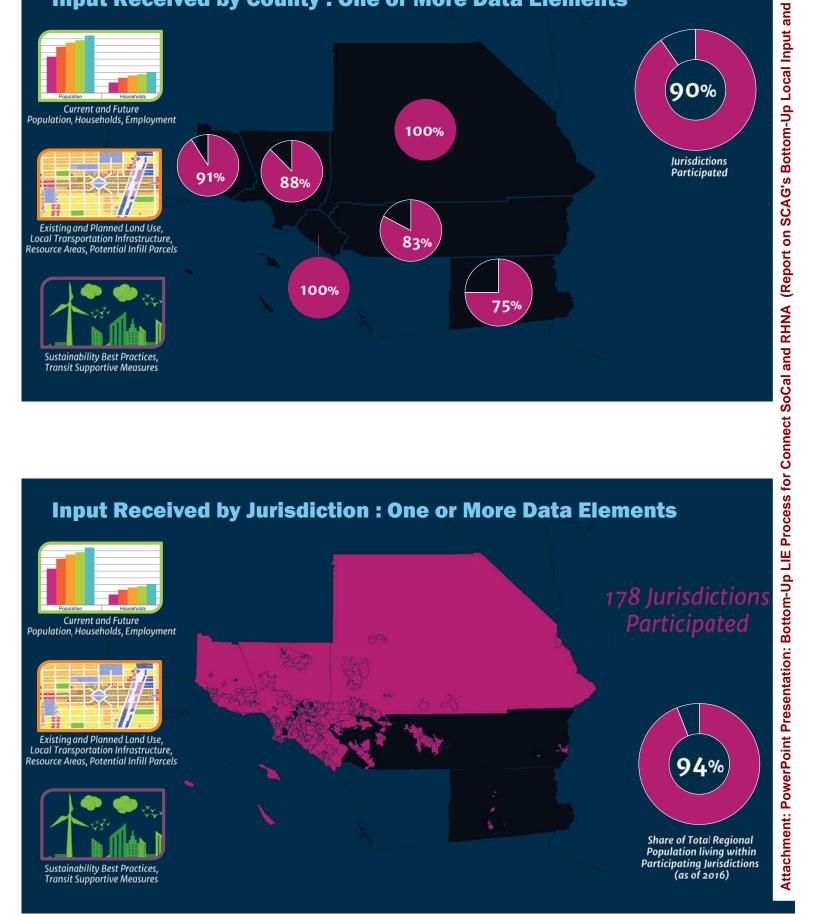


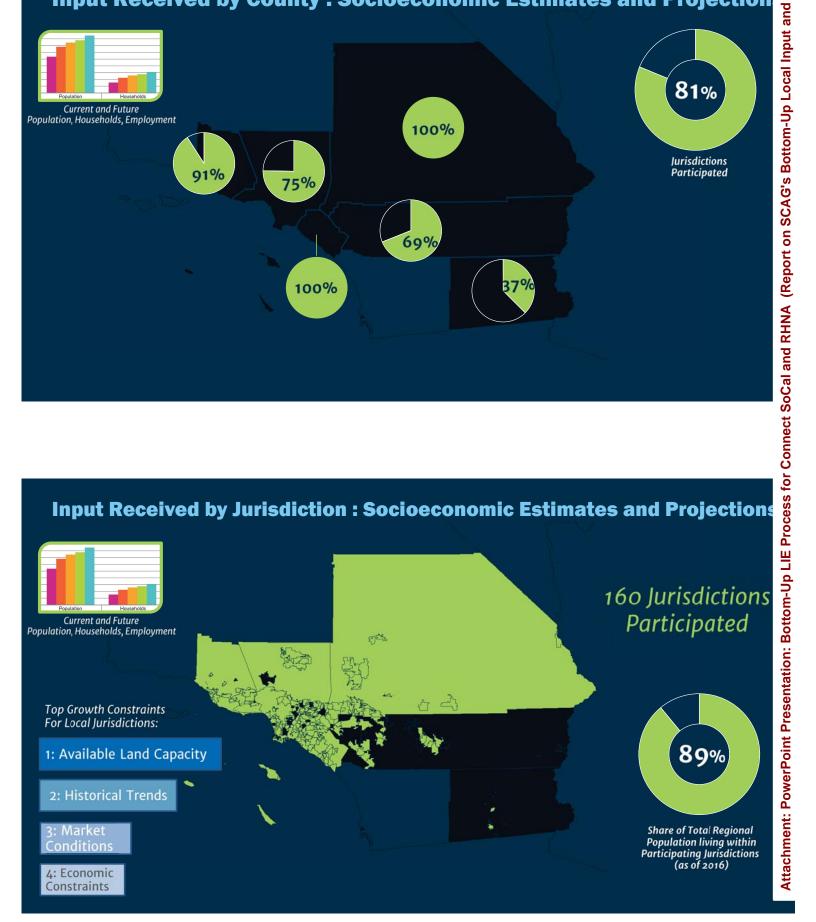


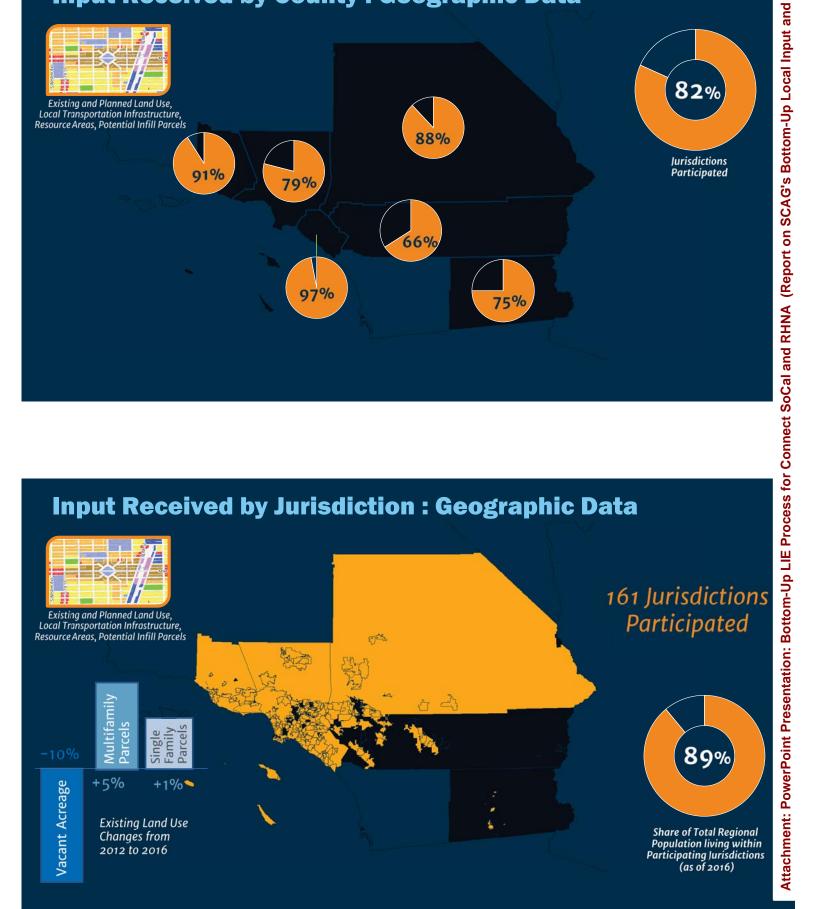


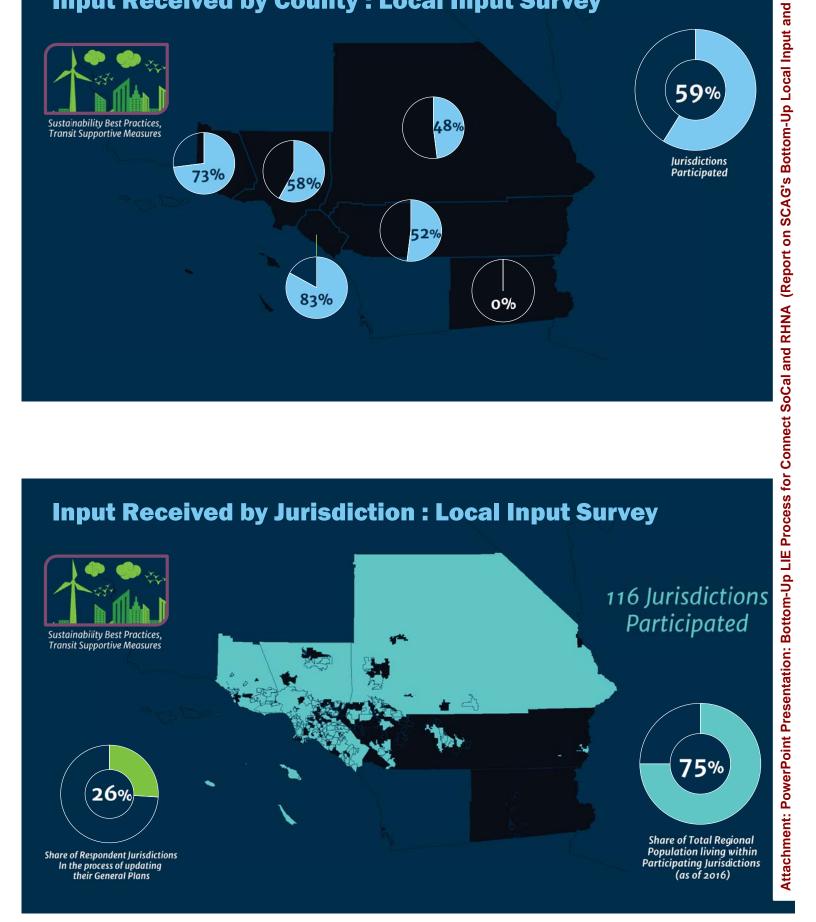












Attachment: PowerPoint Presentation: Bottom-Up LIE Process for Connect SoCal and RHNA (Report on SCAG's Bottom-Up Local Input and

- SCAG is updating "Base Case" datasets for use in the development of Connect SoCal and RHNA
- Additional findings will be presented at subsequent meetings of the CEHD and RHNA Subcommittee
- The "Base Case" will be modeled and utilized as a point of comparison for plan development
- Geographic data elements will be populated to SCAG's Scenario Planning Model – Data Management Site for use by local jurisdictions in early spring
- SCAG will be utilizing "Base Case" datasets in the development of the Regional Data Platform





# **Thank You**

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